



# STAKEHOLDER ADVISORY GROUP

Board of Water Supply, City & County of Honolulu

July 17, 2025

Meeting 55

# WELCOME & INTRODUCTIONS

DAVE EBERSOLD, FACILITATOR

STAKEHOLDER ADVISORY GROUP MEETING 55

JULY 17, 2025

[WWW.BOARDOFWATERSUPPLY.COM](http://WWW.BOARDOFWATERSUPPLY.COM)





# MEETING OBJECTIVES

- Welcome and public comment
- Provide BWS updates
- FY26 Budget
- Explore climate analysis results/condition assessment integration
- Discuss future demand projections
- Accept notes from meeting #54
- Review 2025 meeting dates



# PUBLIC COMMENT ON AGENDA ITEMS








# BWS UPDATES

Ernest Lau, PE  
Manager and Chief Engineer  
July 17, 2025  
[boardofwatersupply.com](http://boardofwatersupply.com)





Our water our home

# FY 2026 OPERATING BUDGET AND CAPITAL IMPROVEMENT PROGRAM BUDGET

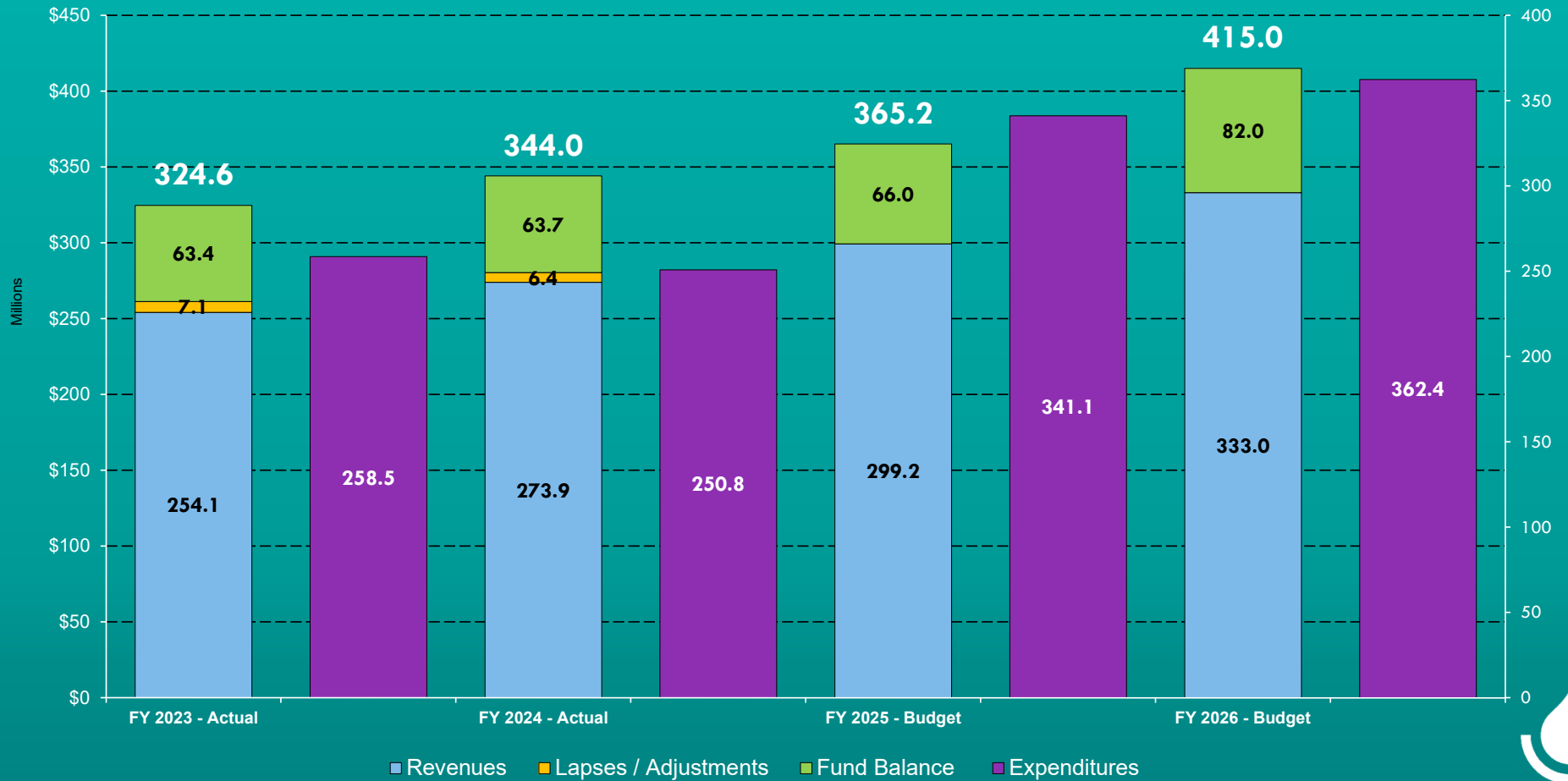
RAELYNN NAKABAYASHI, EXECUTIVE SUPPORT OFFICE

[WWW.BOARDOFWATERSUPPLY.COM](http://WWW.BOARDOFWATERSUPPLY.COM)



# TOTAL RESOURCES VS. TOTAL EXPENDITURES

(MILLIONS OF DOLLARS)



# OPERATING FUND RESOURCES AND EXPENDITURES

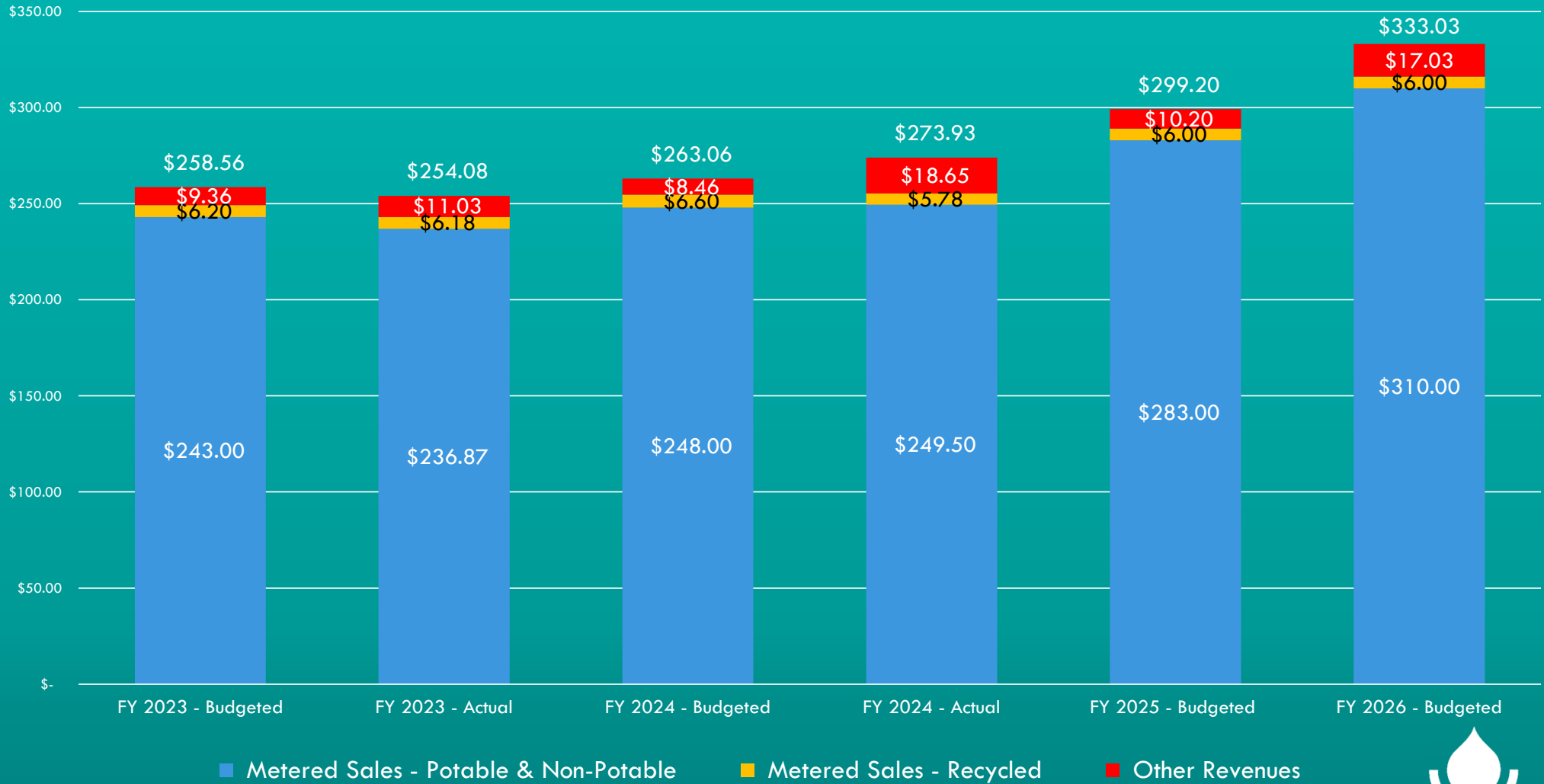
(MILLIONS OF DOLLARS)

|                             | FY 2024 - Actual | FY 2025 - Adopted | FY 2026 - Proposed |
|-----------------------------|------------------|-------------------|--------------------|
|                             | Actual Budget    | Adopted Budget    | Proposed Budget    |
| <b>Beginning Balance</b>    | <b>\$63.7</b>    | <b>\$66.0</b>     | <b>\$82.0</b>      |
| Revenues                    | \$274.0          | \$299.2           | \$333.0            |
| Lapses/ Adjustments         | \$6.3            | \$0.0             | \$0.0              |
| <b>Total Resources</b>      | <b>\$344.0</b>   | <b>\$365.2</b>    | <b>\$415.0</b>     |
| Operating Expenditures      | \$222.1          | \$272.6           | \$283.3            |
| Capital Improvement Program | \$28.7           | \$68.5            | \$79.1             |
| <b>Total Expenditures</b>   | <b>\$250.8</b>   | <b>\$341.1</b>    | <b>\$362.4</b>     |
| <b>Ending Balance</b>       | <b>\$93.2</b>    | <b>\$24.1</b>     | <b>\$52.6</b>      |





## Operating Fund Revenues (In Millions)



# FY 2026 BUDGET SUMMARY

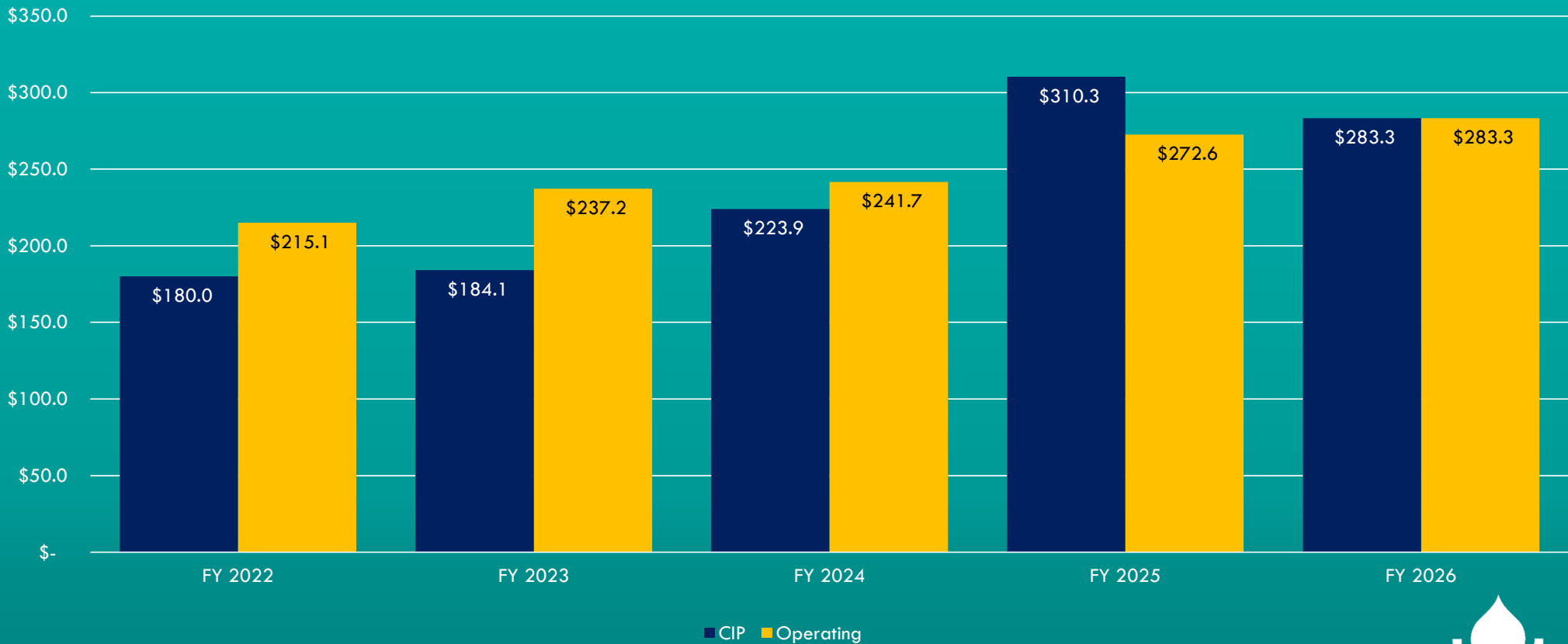
|                                       | FY 2025 –<br>Adopted | FY 2026 –<br>Proposed | \$ Change      | %<br>Change |
|---------------------------------------|----------------------|-----------------------|----------------|-------------|
| Operating Budget                      | \$272,619,998        | \$283,312,488         | \$10,692,490   | 3.92%       |
| Capital Improvement<br>Program Budget | \$316,391,000        | \$283,327,500         | (\$33,063,500) | -10.45%     |
| Total                                 | \$589,010,998        | \$566,639,988         | (\$22,371,010) | -3.80%      |



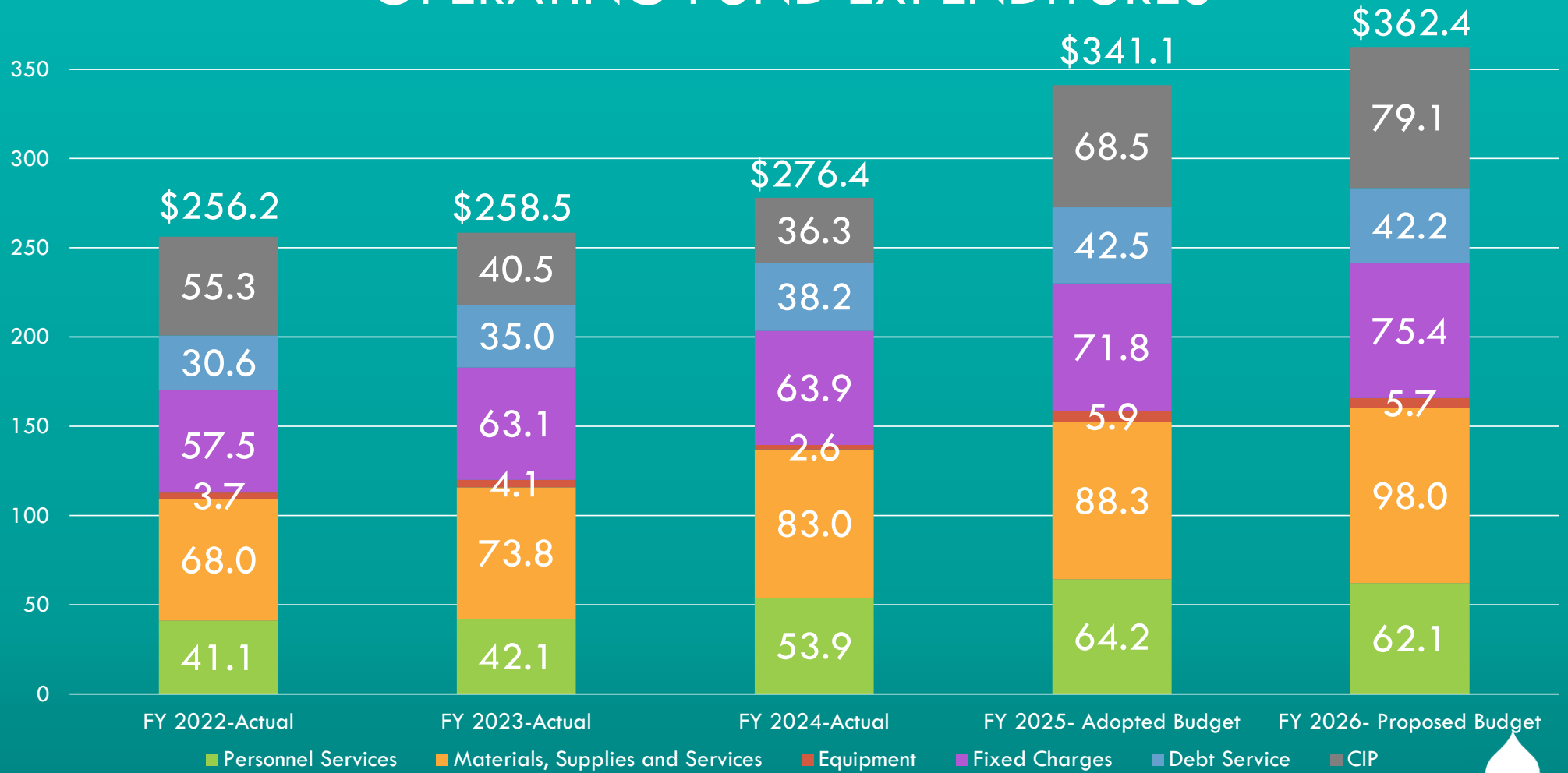


# OPERATING & CIP BUDGETS FY 2022 – FY 2026

(MILLIONS OF DOLLARS)



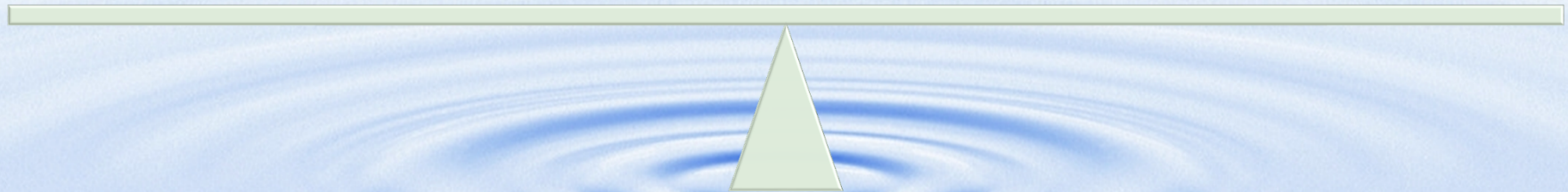
# OPERATING FUND EXPENDITURES



## FY 2026 CIP

Safe and Dependable  
Water Service

Infrastructure Costs and Rate  
Affordability



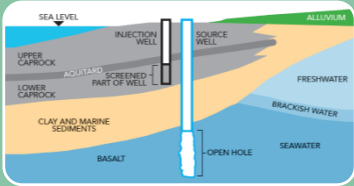
# PROJECT CATEGORIES



## I. Research and Development



## II. Renewal and Replacement



## III. Capacity Expansion



CAPITAL IMPROVEMENT PROGRAM BUDGET FY 2026  
IN MILLIONS OF DOLLARS

|      | Categories              | Operating Fund | State Revolving Fund | Special Expendable Fund | Improvement Fund | Extramural Fund | Water Infrastructure Finance and Innovation Act | Total   |
|------|-------------------------|----------------|----------------------|-------------------------|------------------|-----------------|---|---------|
| I.   | Research & Development  | 13.500         | 0.000                | 0.000                   | 15.000           | 0.000           | 0.000   | 28.500  |
| II.  | Renewal & Replacement   | 47.650         | 48.200               | 0.000                   | 7.500            | 0.000           | 0.000   | 103.350 |
| III. | Capacity Expansion      | 0.300          | 10.000               | 5.725                   | 0.000            | 19.000          | 57.000  | 92.025  |
|      | Subtotal                | 61.450         | 58.200               | 5.725                   | 22.500           | 19.000          | 57.000  | 223.875 |
|      | Construction Cost Index | 6.728          | 8.130                | 4.000                   | 3.375            | 0.000           | 4.000   | 26.233  |
|      | Contract Adjustment     | 10.950         | 1.540                | 1.190                   | 17.540           | 0.000           | 2.000   | 33.220  |
|      | Total                   | 79.128         | 67.870               | 10.915                  | 43.415           | 19.000          | 63.000  | 283.328 |

# FY 2026 BUDGET SUMMARY

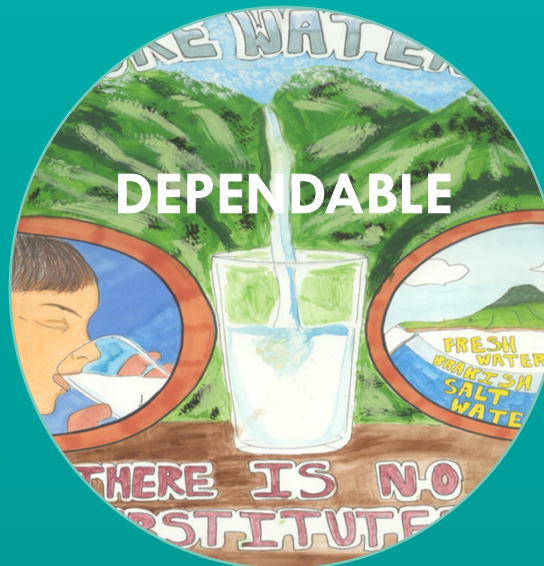
|                                    | Operating Fund        | State Revolving Fund | Special Expendable Fund | Improvement Fund     | Extramural Fund      | Water Infrastructure Finance and Innovation Act | Total                 |
|------------------------------------|-----------------------|----------------------|-------------------------|----------------------|----------------------|---|-----------------------|
| Operating Budget                   | \$ 283,312,488        |                      |                         |                      |                      |   | \$ 283,312,488        |
| Capital Improvement Program Budget | \$ 79,127,500         | \$ 67,870,000        | \$ 10,915,000           | \$ 43,415,000        | \$ 19,000,000        | \$ 63,000,000                                   | \$ 283,327,500        |
| <b>Total - All Funds</b>           | <b>\$ 362,439,988</b> | <b>\$ 67,870,000</b> | <b>\$ 10,915,000</b>    | <b>\$ 43,415,000</b> | <b>\$ 19,000,000</b> | <b>\$ 63,000,000</b>                            | <b>\$ 566,639,988</b> |



# FISCAL YEAR 2026 BUDGETS REMAIN FOCUSED ON OUR CORE VISION – KA WAI OLA



Implementation &  
Compliance w/ All Drinking  
Water Regulations



Water Master Plan Update  
& Implementation of High  
Priority Projects



AAA Bond Rating &  
Maximization of Federal &  
State Funding







# Mahalo!

## BOARD OF WATER SUPPLY

SAG Meeting

Raelynn Nakabayashi

[boardofwatersupply.com](http://boardofwatersupply.com)

July 17, 2025





# CLIMATE ANALYSIS RESULTS & CONDITION ASSESSMENT INTEGRATION

Brian O'Connor, PE  
Sebastian Malter, PE  
CDM Smith  
July 17, 2025

# AGENDA

- Approach
- Hurricane Exposure Analysis
- Flood Exposure Analysis
- Wildfire Exposure Analysis
- Asset Selection
- Summary & Next Steps







# APPROACH



# PURPOSE

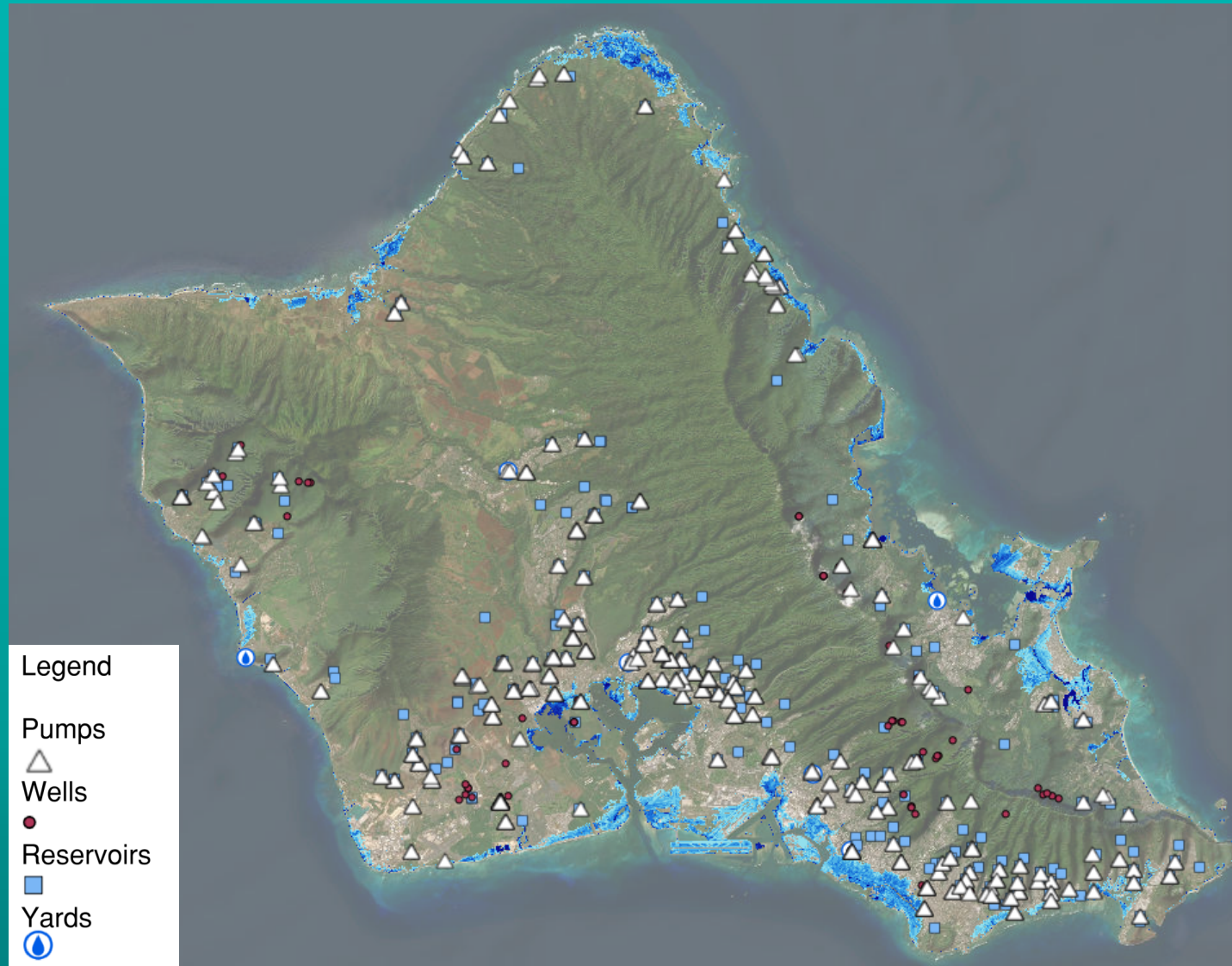
- Identify BWS sites with increased risk due to climate change
- Assess subset of BWS sites to identify vulnerabilities to high winds, flood, and wildfire
- Develop preliminary climate resilient designs to address identified vulnerabilities





BWS HAS OVER  
500 MAJOR  
ASSETS

Must filter to  
highest risk —  
How?



# NATURAL HAZARDS AND FUTURE CONDITIONS

Hurricanes

Flooding

Wildfires

Current Conditions



Climate Change Effects

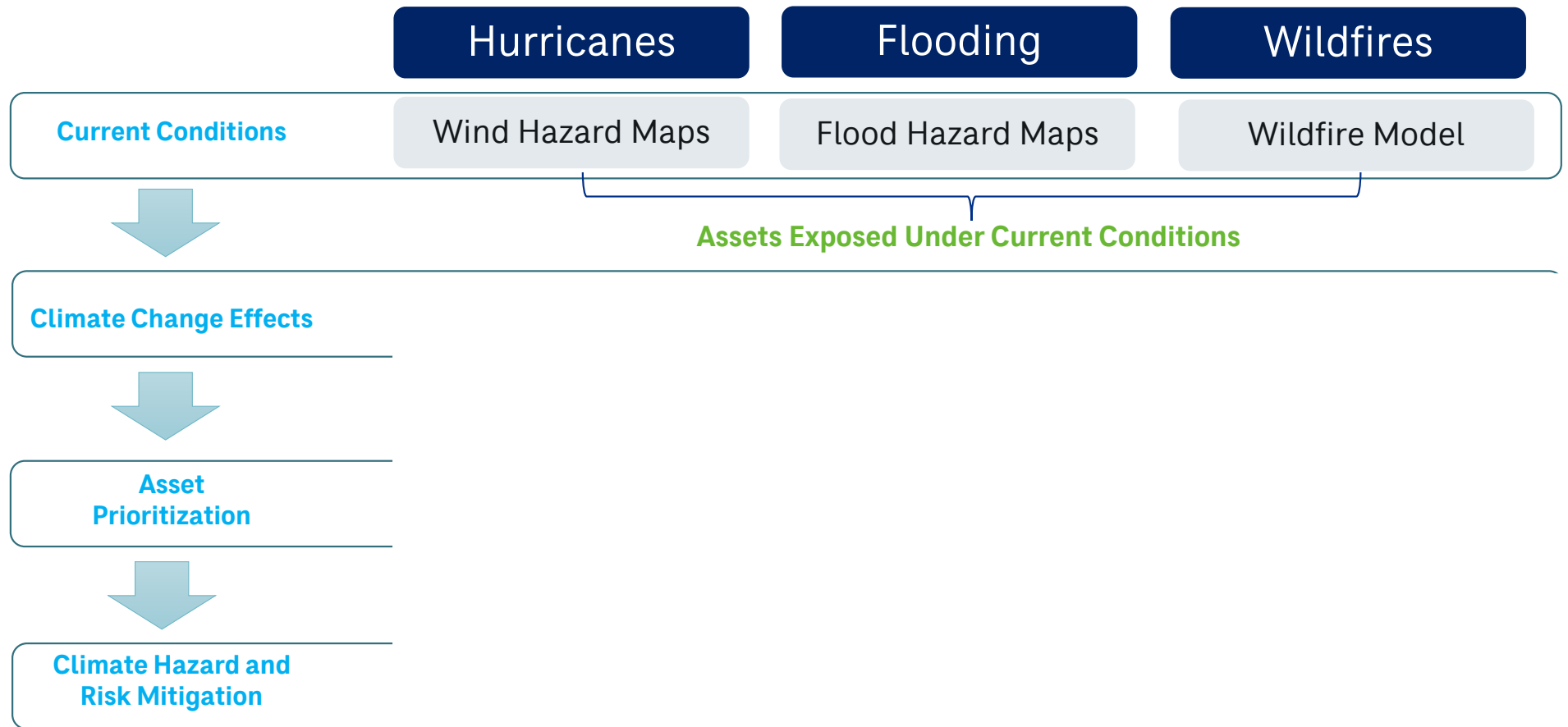


Asset  
Prioritization

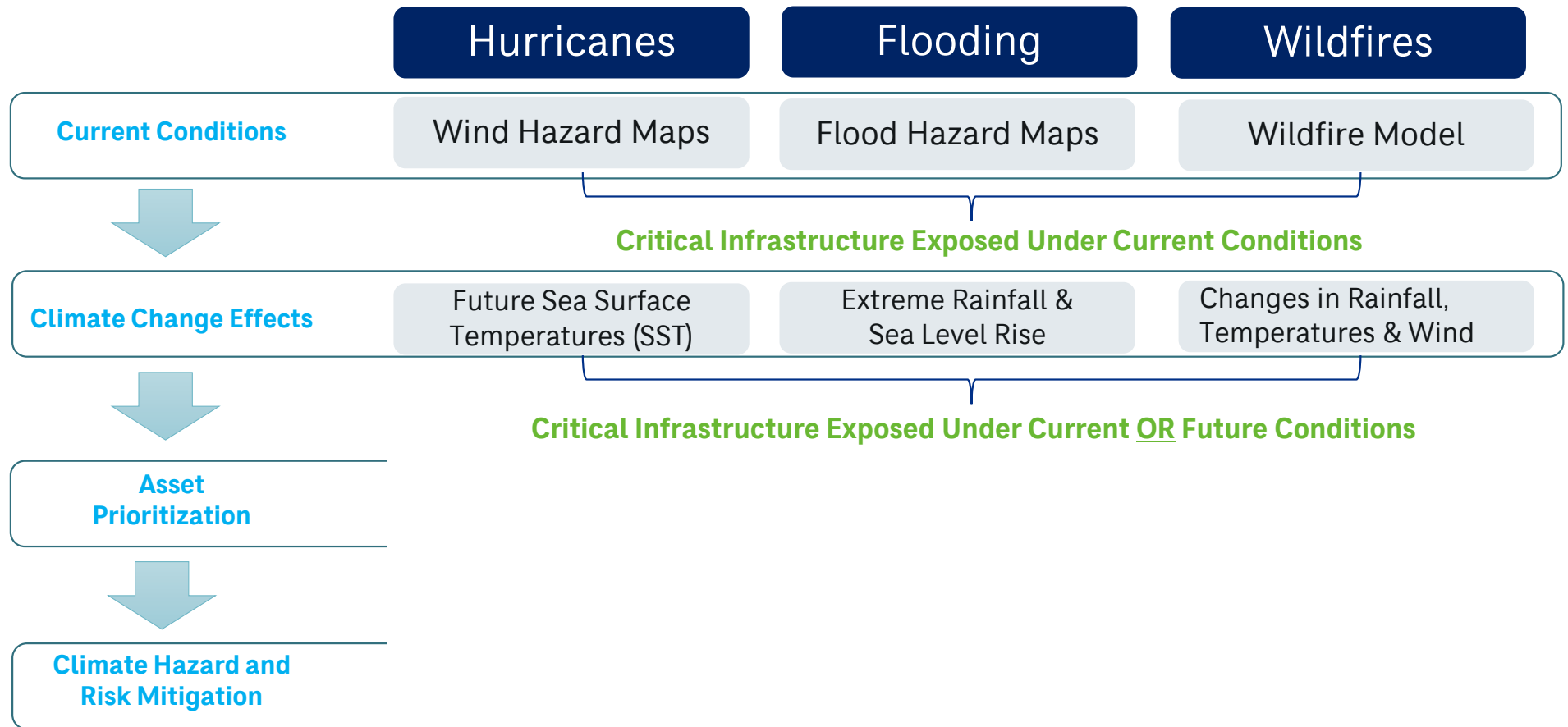


Climate Hazard and  
Risk Mitigation

# NATURAL HAZARDS AND FUTURE CONDITIONS

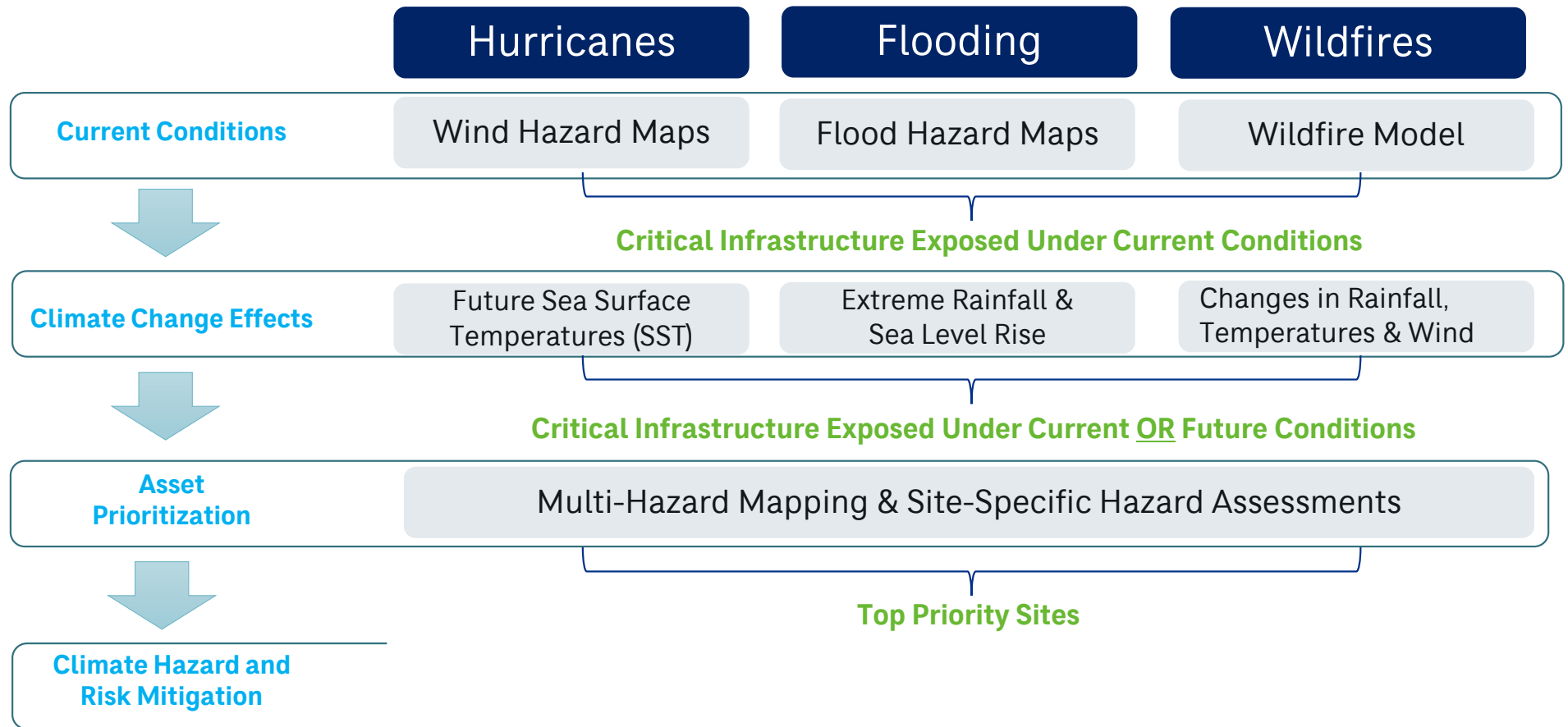


# NATURAL HAZARDS AND FUTURE CONDITIONS

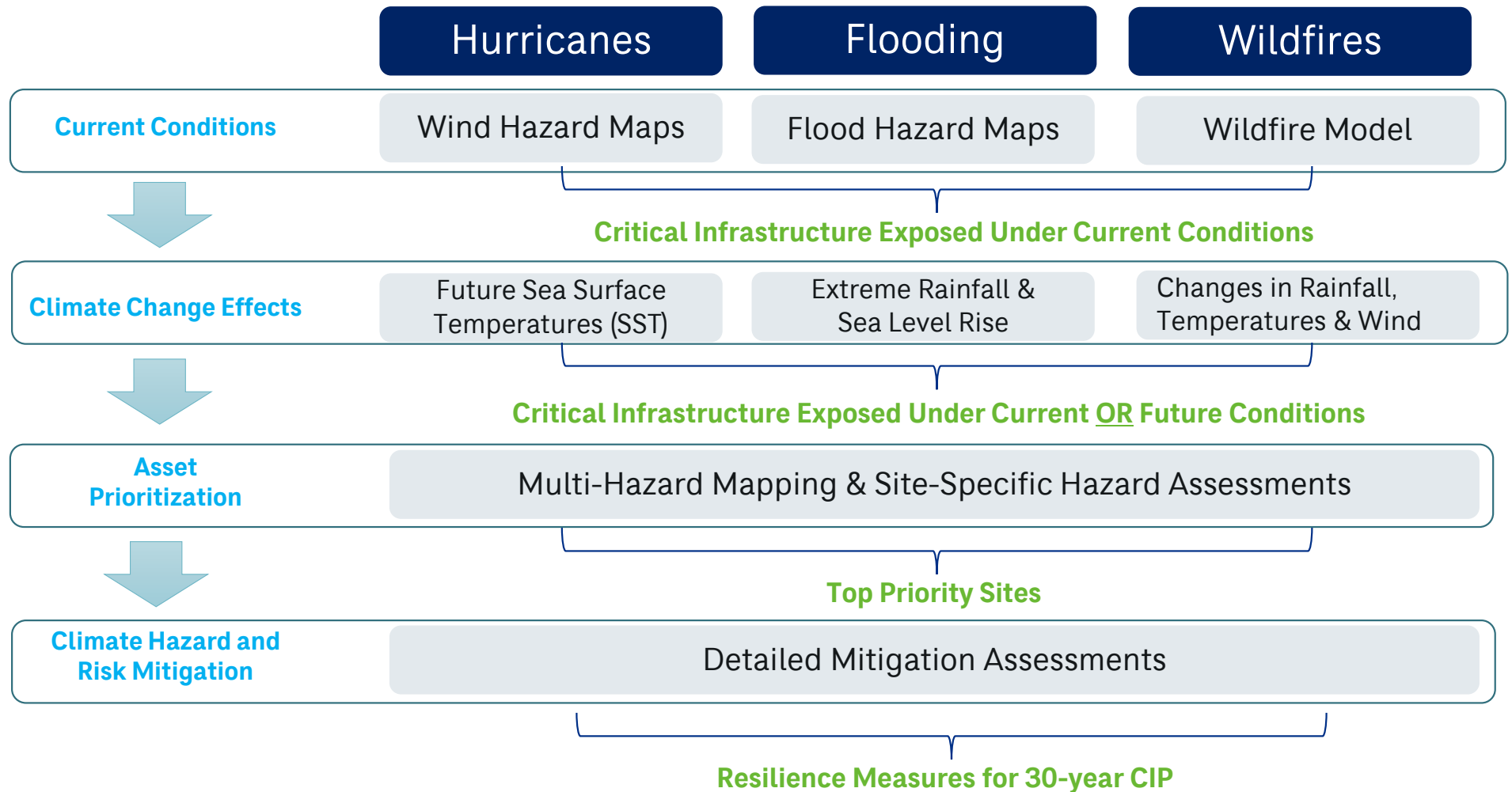




# NATURAL HAZARDS AND FUTURE CONDITIONS



# NATURAL HAZARDS AND FUTURE CONDITIONS





# FUTURE HURRICANE EXPOSURE



# FUTURE HURRICANE EXPOSURE WILL BE HIGHER DUE TO HIGHER SEA SURFACE TEMPERATURES

Current Terrain  
Adjusted Wind  
Speeds



Sea Surface  
Temperature  
increases 2-  
2.5C, results in  
10% higher  
wind speeds



Effectively all  
assets are at  
risk of  
hurricane/high  
wind events







# FUTURE FLOOD EXPOSURE





# COASTAL FLOODING

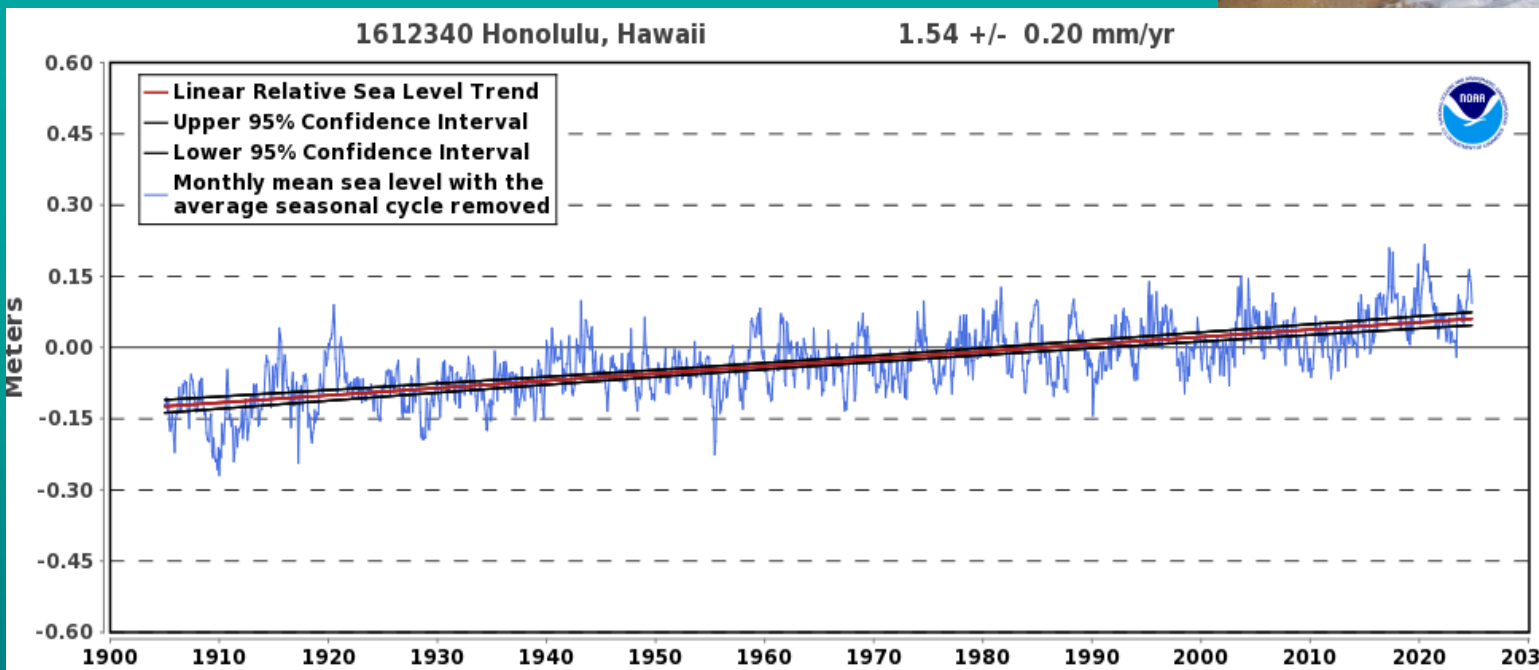
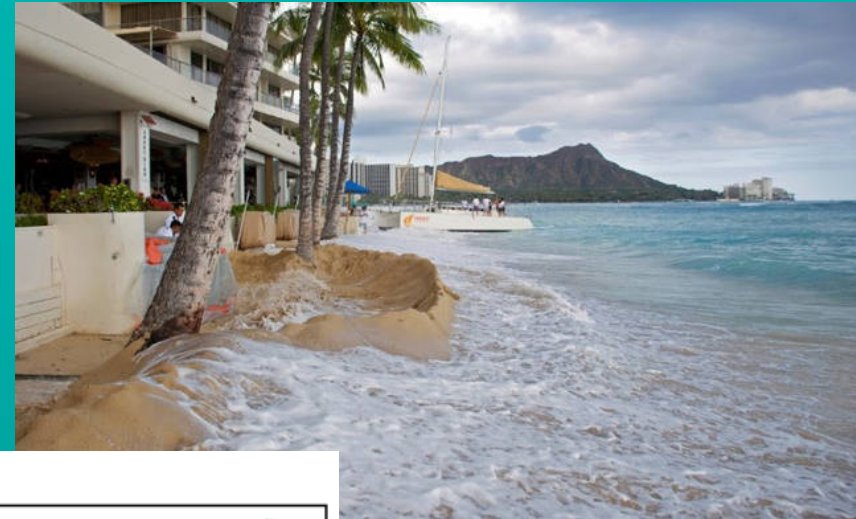


2024 King Tide Flooding Māpunapuna Area



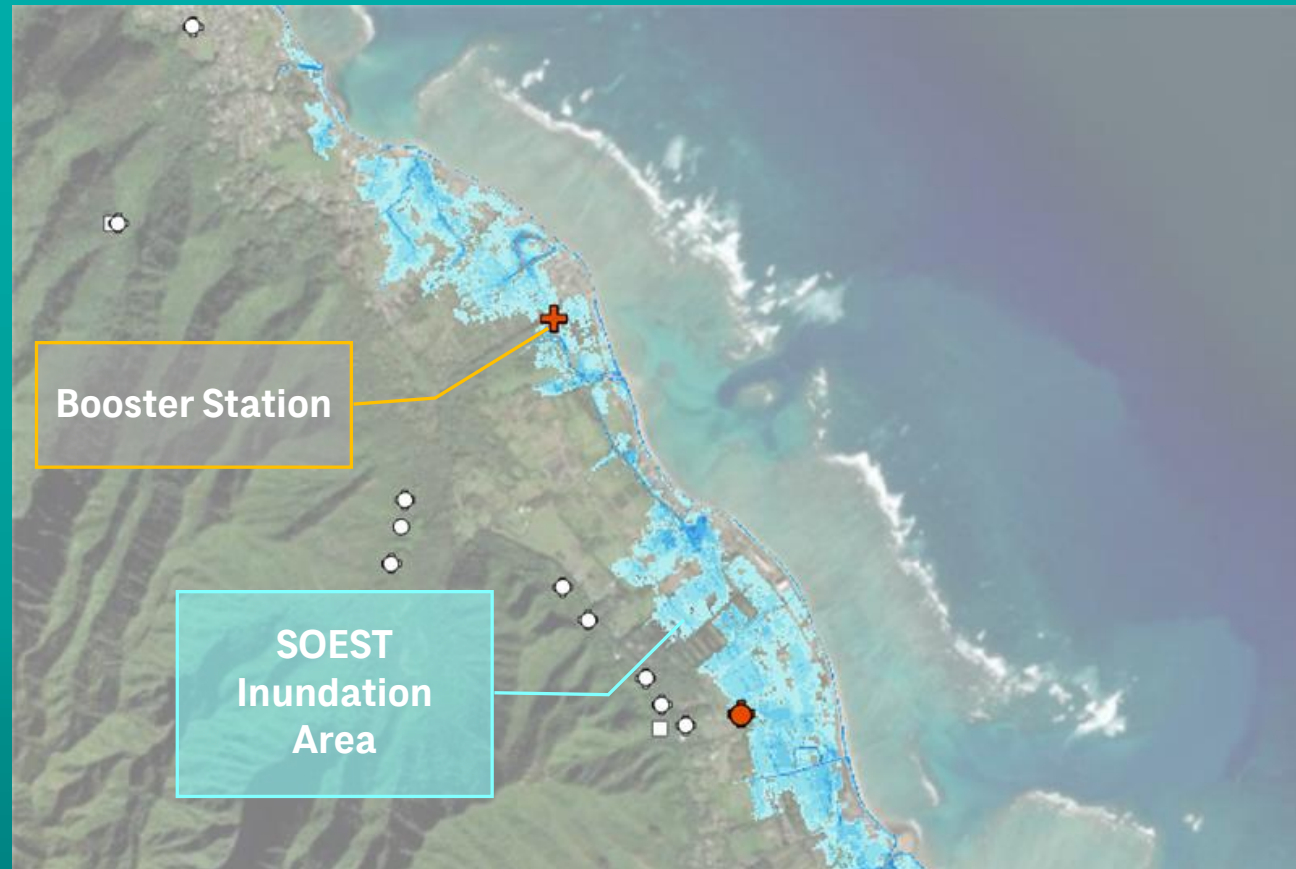
# COASTAL & SEA LEVEL RISE DATA

- FEMA Flood Maps and SOEST SLR Viewer
- NOAA Tides and Storm Surge Data



# COASTAL FLOODING GEOSPATIAL ANALYSIS

- UH's SOEST future inundation area overlaid with BWS Assets
- Scoring based on how soon flooding occurs





# STREAM FLOODING



**2025 Kuli'ou'ou area**

[https://www.kitv.com/news/heavy-downpour-brings-massive-flooding-to-kuliouou-on-east-oahu/article\\_5d060866-df94-11ef-9fbf-6fa4f9bf169c.html](https://www.kitv.com/news/heavy-downpour-brings-massive-flooding-to-kuliouou-on-east-oahu/article_5d060866-df94-11ef-9fbf-6fa4f9bf169c.html)

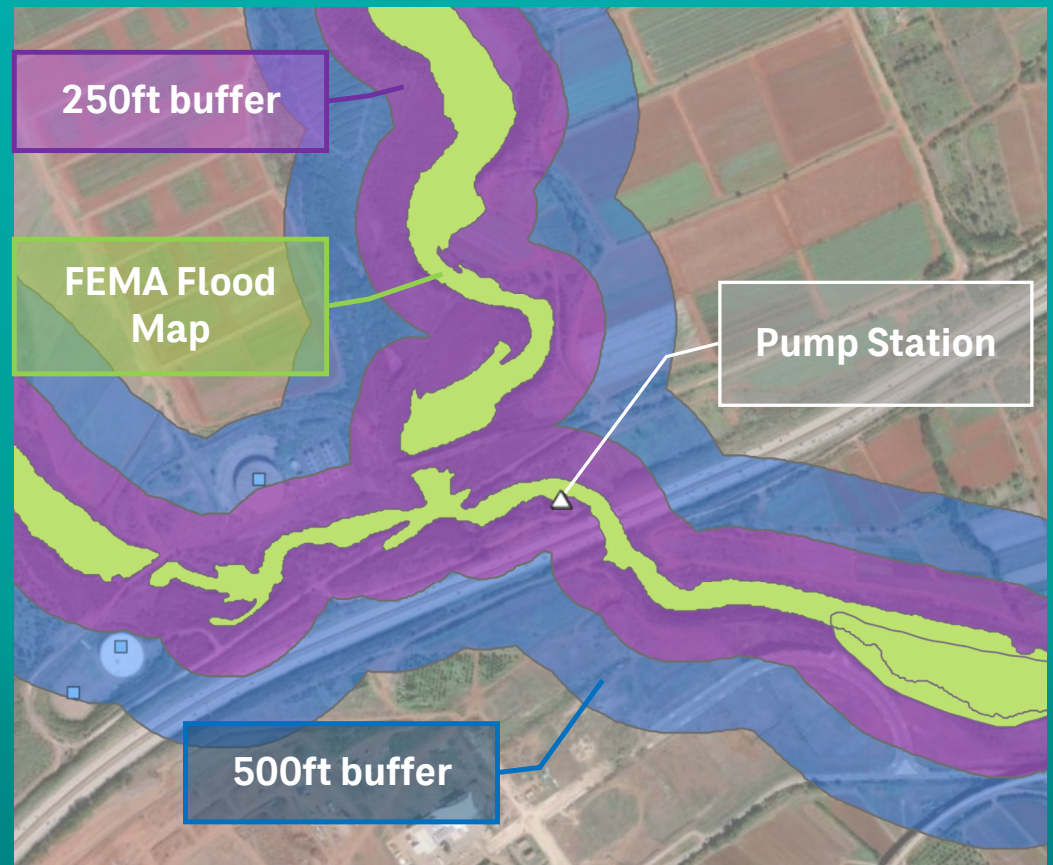


**2021 Pearl City Area**

<https://www.staradvertiser.com/2021/03/09/photo-gallery/heavy-rain-causes-flooding-on-windward-oahu/>

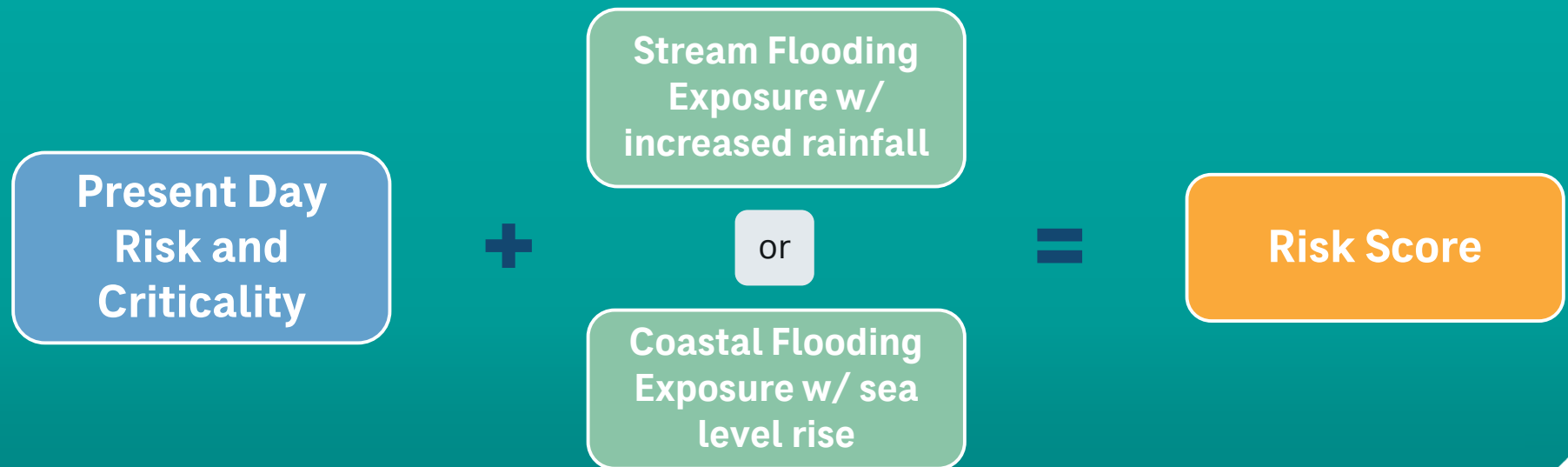
# STREAM FLOODING GEOSPATIAL ANALYSIS

- FEMA Flood Map
- Horizontal buffer to identify future vulnerabilities
- Scoring based on buffer zone



# CURRENT & FUTURE FLOOD RISK SCORING

- Risk scoring approach aligns with FEMA Guidance
- Weighted Scale 1 – 4 (low to high)



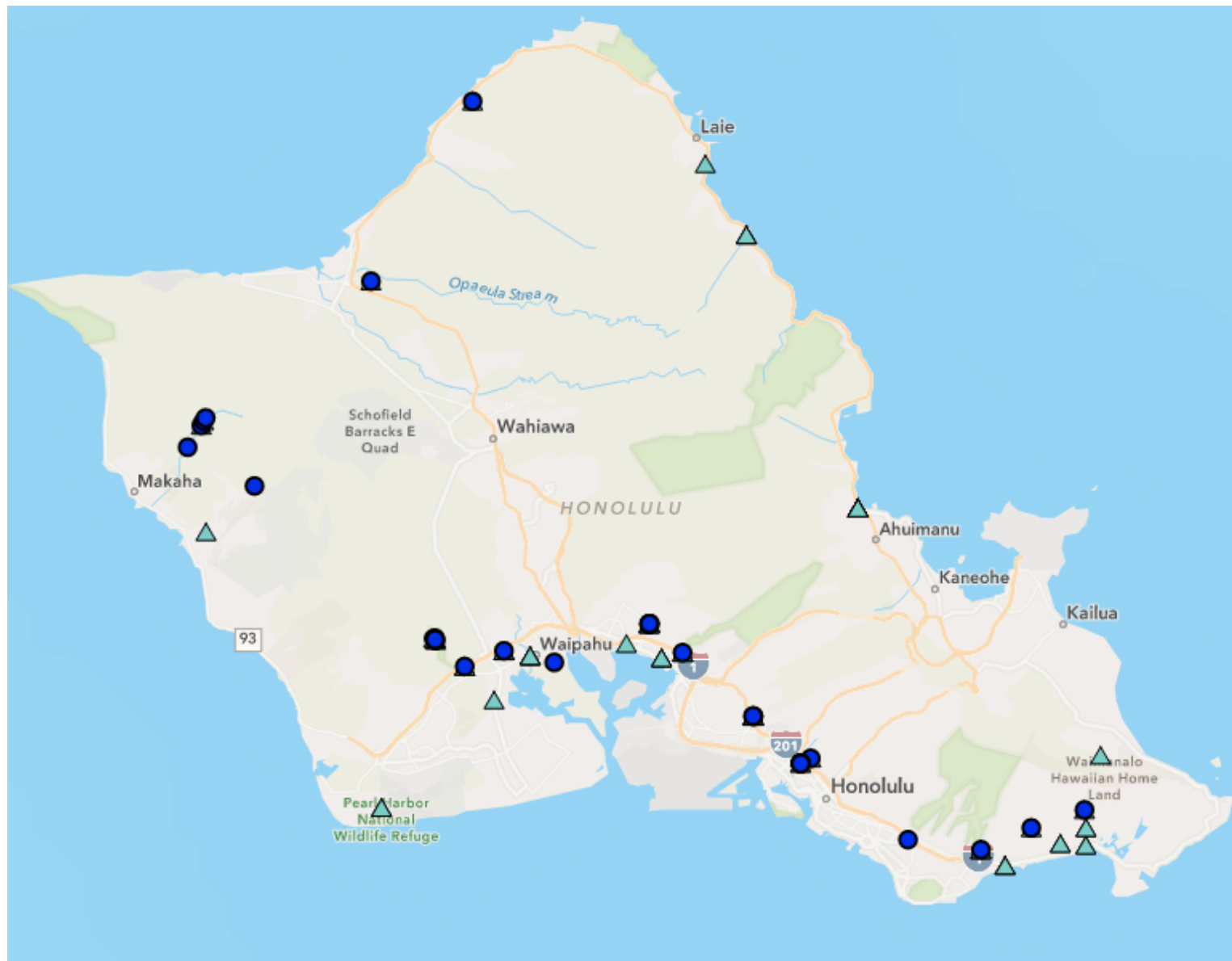
# FLOOD RISK SCREENING RESULTS

Wells - Flood Ranking

●  $\geq 2.5$  (25)

Pumps - Flood Ranking

▲  $\geq 2.5$  (30)





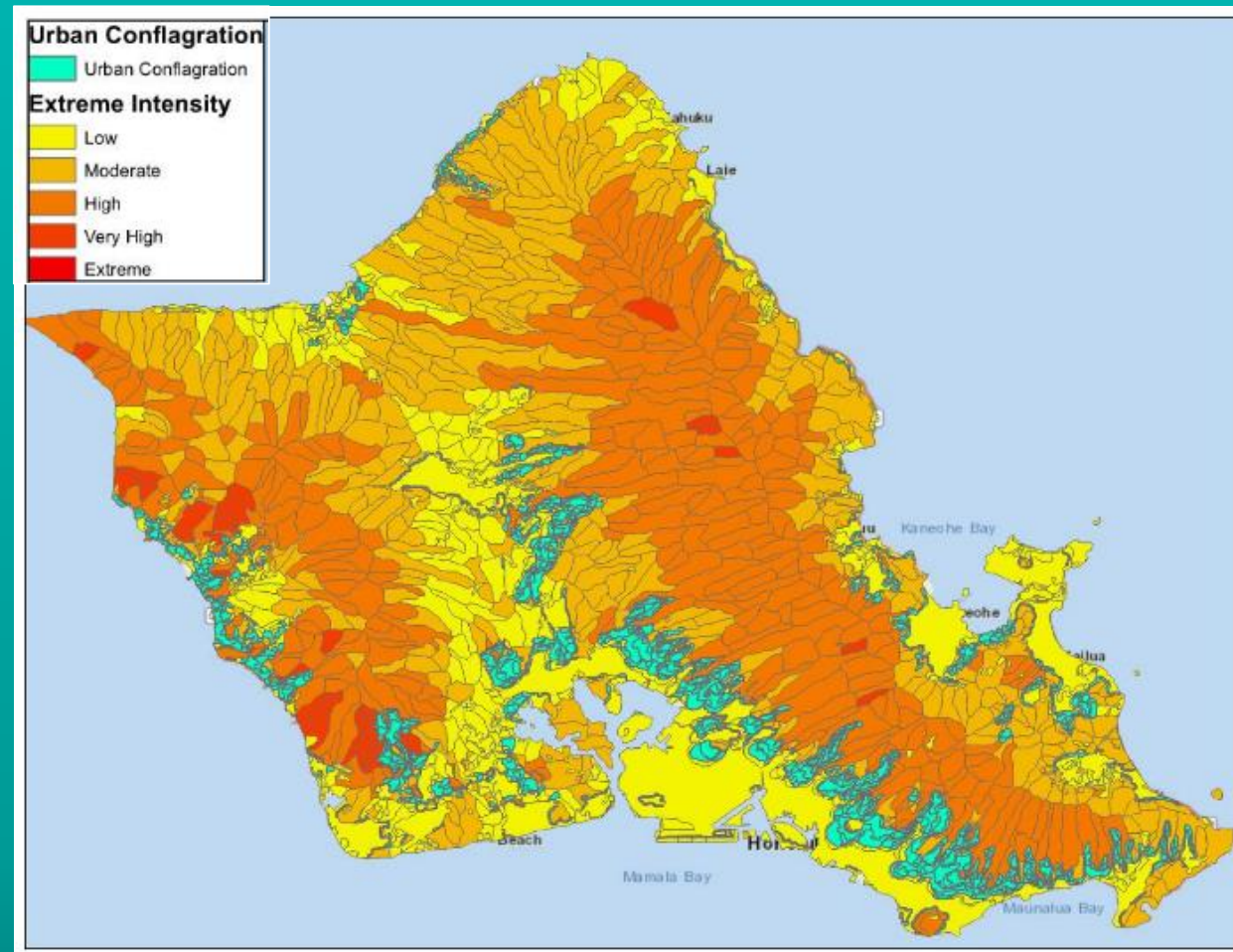


# FUTURE WILDFIRE EXPOSURE



# WILDFIRE DATA

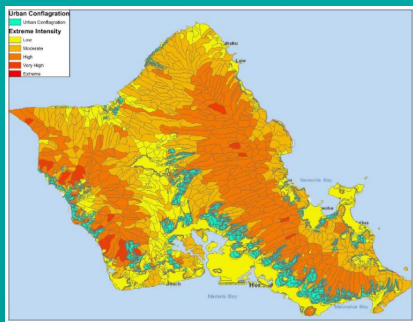
- **Present Day Conditions**
  - Existing wildfire risk model
  - Updated/calibrated after the Lahaina fires



*“Precisely” Wildfire Model with Conflagration.  
Extreme Scenario: mapping fire sheds for the 99th  
percentile historic trends*



# CURRENT WILDFIRE RISK MODIFIED FOR FUTURE CLIMATE IMPACTS



Present Day  
Risk and  
Criticality



% Change Dry Season  
Precipitation

*Change in Ease of  
Ignition and  
Flammability of Fuel*



% Change  
Groundwater  
Recharge

*Change in Soil (Duff)  
Moisture  
(Fuel Availability)*



Risk Score



# WILDFIRE INITIAL SCREENING RESULTS

## Wells - Wildfire Ranking

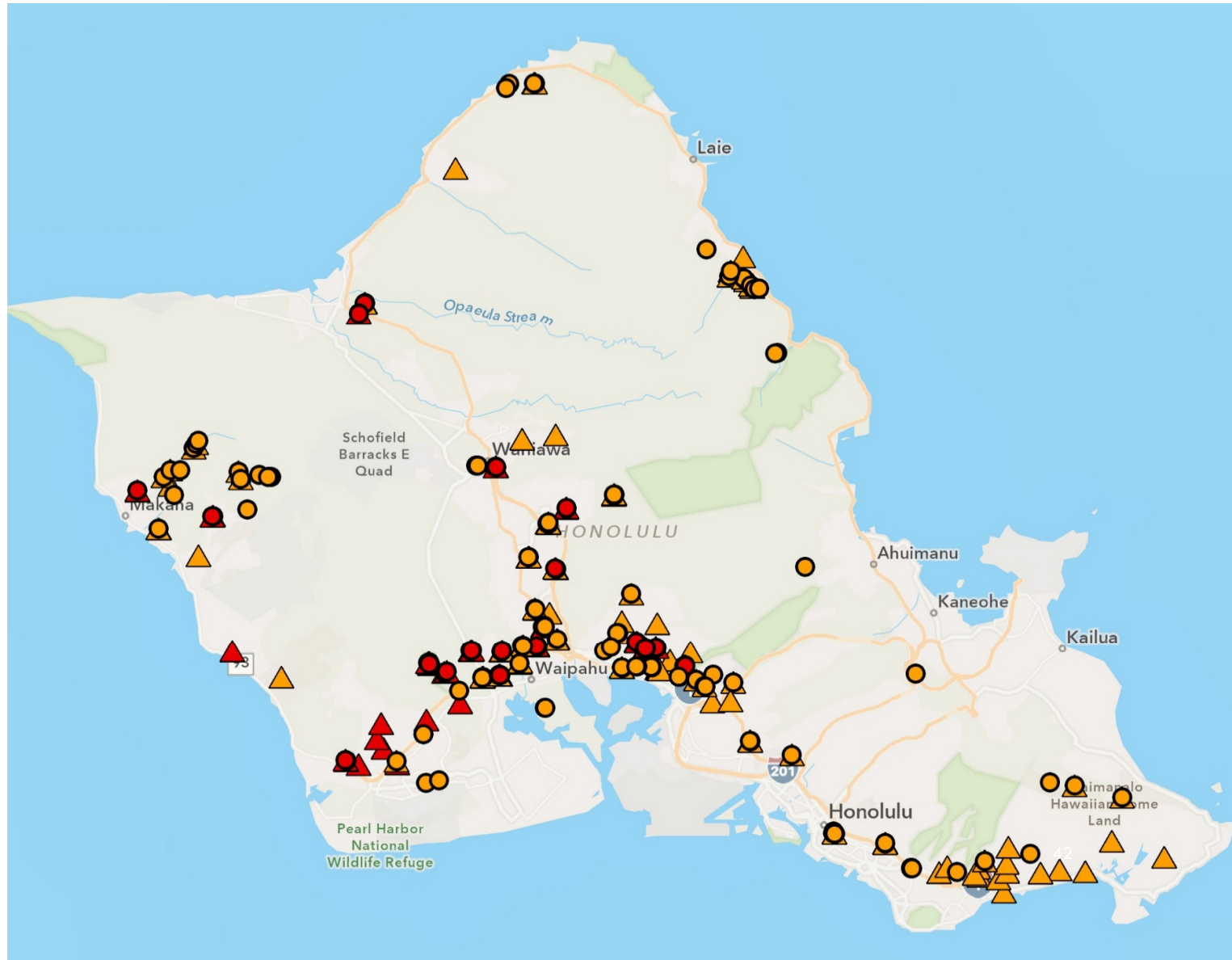
●  $\geq 2.5$  (79)

●  $\geq 3$  (46)

## Pumps - Wildfire Ranking

▲  $\geq 2.5$  (95)

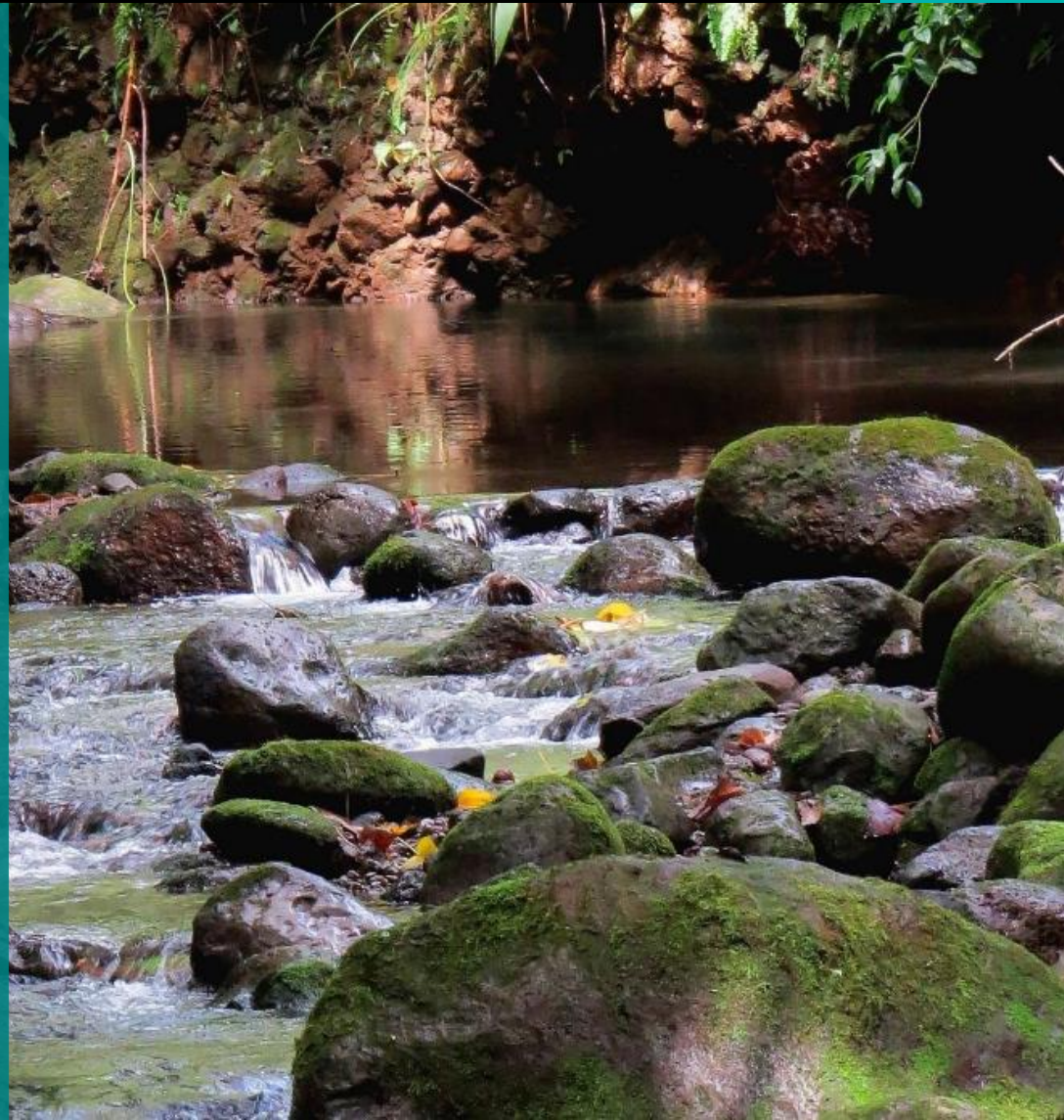
▲  $\geq 3$  (28)



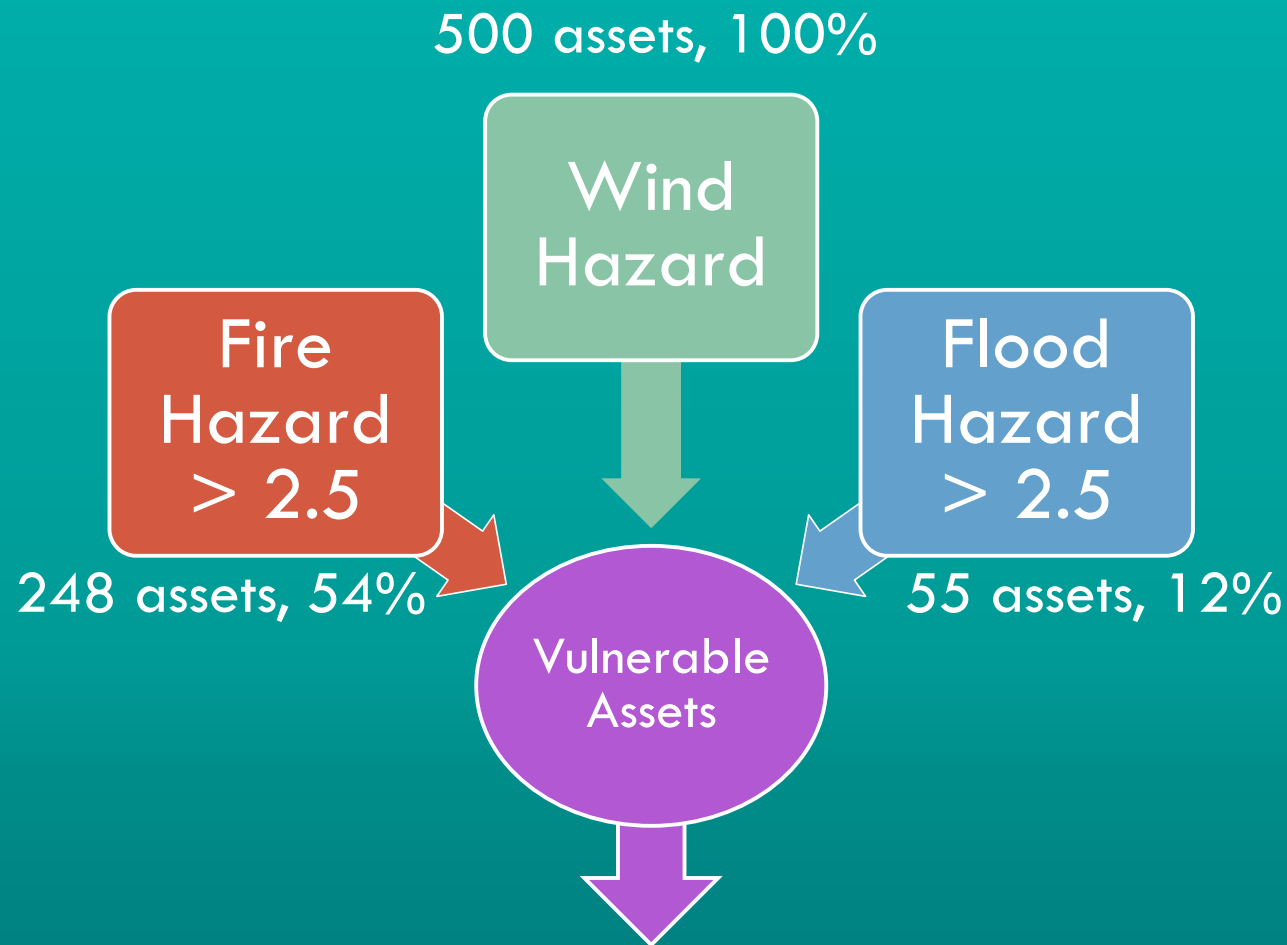




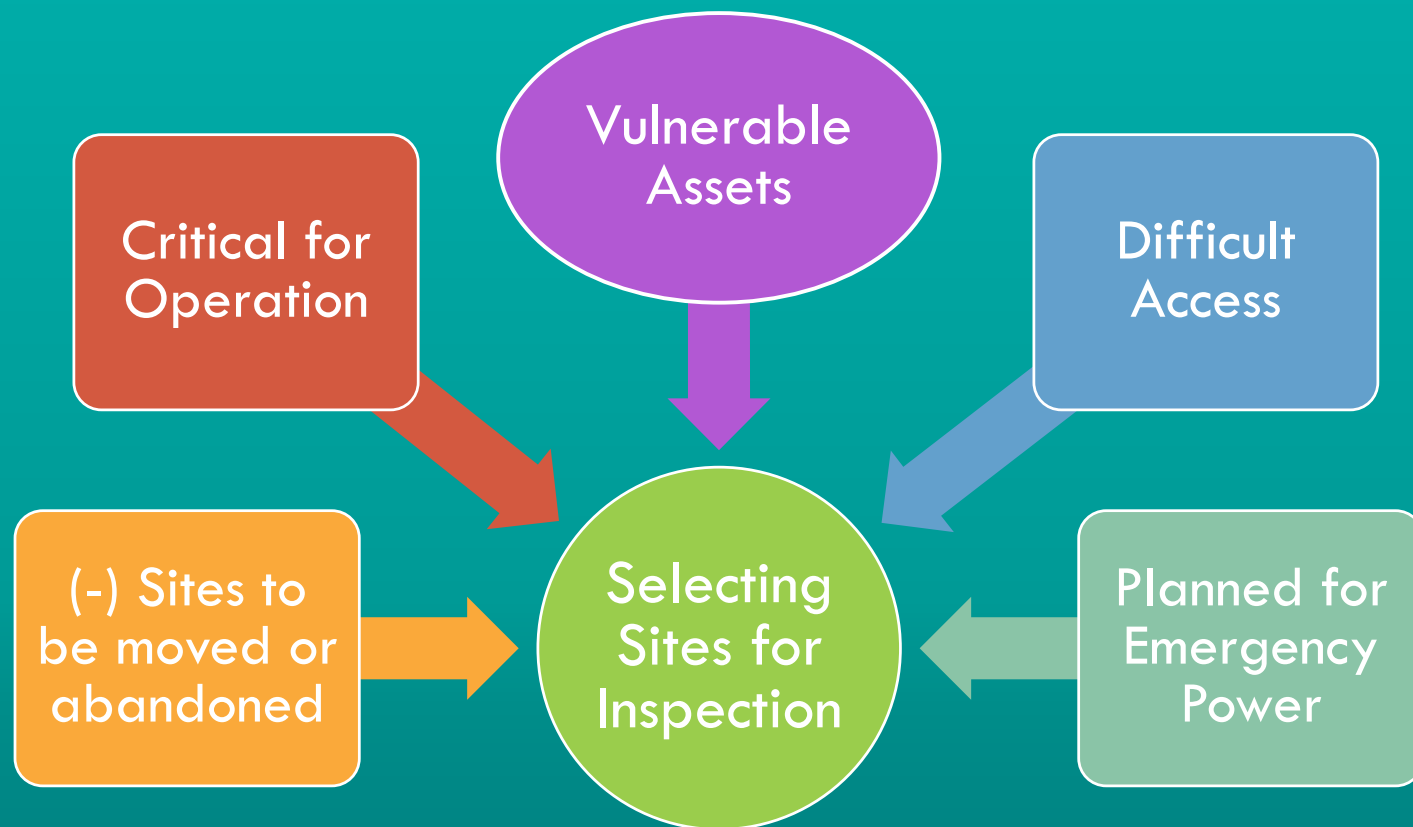
# ASSET ASSESSMENT SELECTION



# ASSET ASSESSMENT SELECTION— MOST VULNERABLE ASSETS

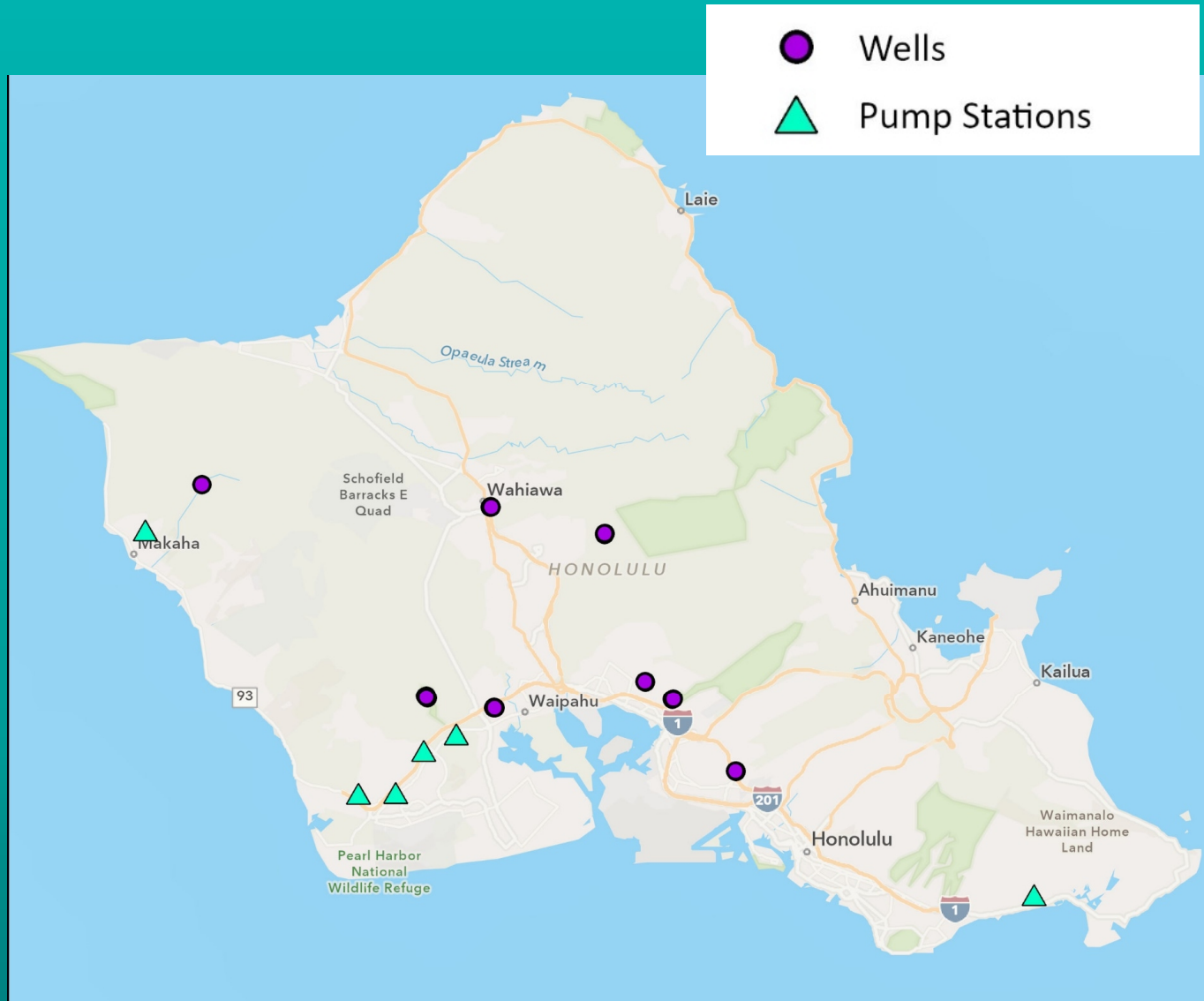


# SELECTING SITES FOR INSPECTION



# SITES SELECTED

- 15 site locations
  - 10 wildfire
  - 1 flood hazard
  - 4 sites with both hazards







# SUMMARY & NEXT STEPS





# LEVERAGING NEW TECHNOLOGIES



# SUMMARY & NEXT STEPS

- Summary:
  - Evaluated BWS Assets for criticality, flood, and wildfire hazards
  - Selected the most vulnerable and critical
- Next Steps
  - Coordinate with One Water efforts
  - Perform site inspections
  - Develop future design criteria

Will result in conceptual climate resiliency designs for 5 sites → template designs

Will inform Capital Improvement Plan → Cost effectively adapt to future risks







# FUTURE WATER DEMAND PROJECTIONS

Erin Walsh, PE  
CDM Smith  
July 17, 2025



# AGENDA

- Historical Water Demand
- Water Demand Model
- Next Steps



**Do not edit**  
How to change the design



**Join at [slido.com](https://slido.com)  
#3843378**

① The Slido app must be installed on every computer you're presenting from

**slido**



# HISTORICAL WATER DEMAND





# HISTORICAL PER PERSON WATER DEMAND

- BWS provides about 145 million gallons per day (mgd) to 1 million people

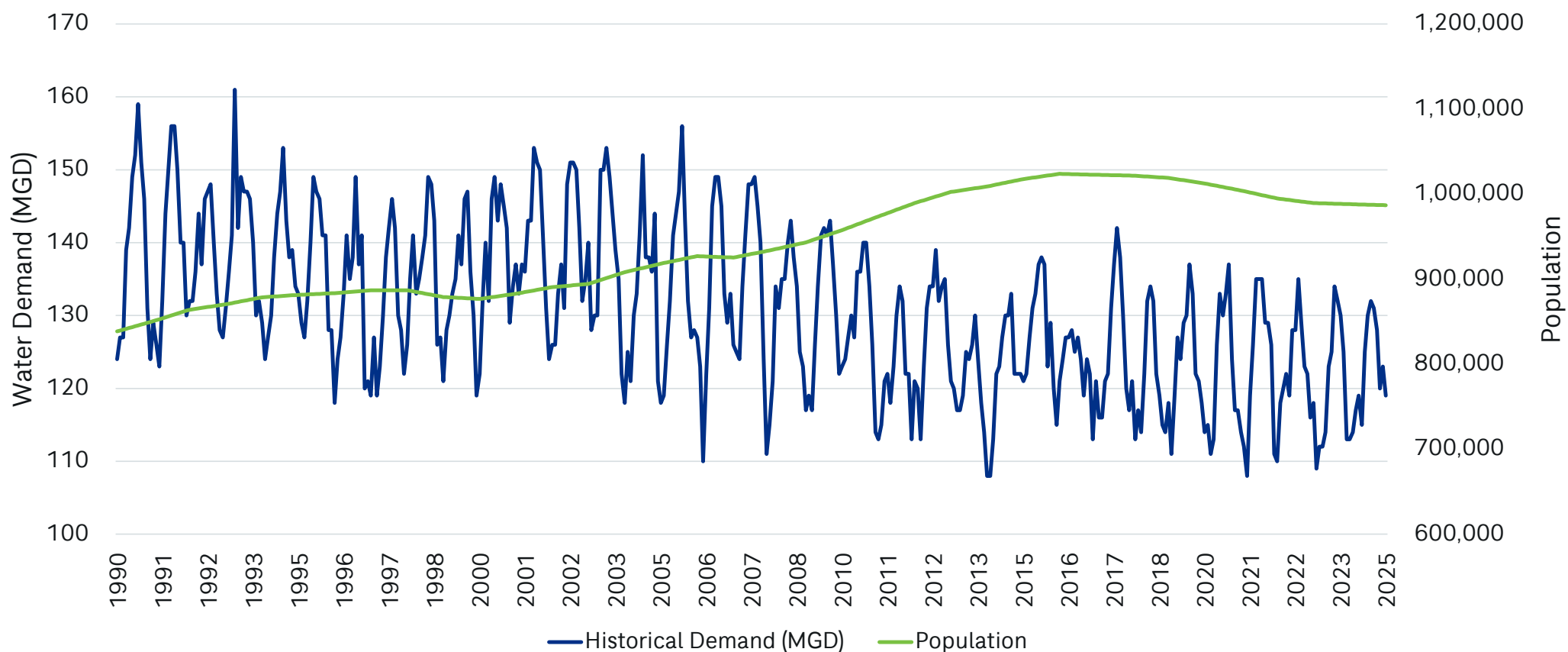
|  |          |                                       |          |                             |
|--|----------|---------------------------------------|----------|-----------------------------|
| <b>Per Person<br/>Water Demand</b>           | <b>=</b> | <b>Total BWS Water<br/>Production</b> | <b>÷</b> | <b>O'ahu<br/>Population</b> |
| <i>Gallons Per Person<br/>Per Day (gppd)</i> |          | <i>Gallons</i>                        |          | <i>Number of People</i>     |

- Seasonal vs Long-Term impacts
  - **Seasonal:** patterns within a year
  - **Long-Term:** trends over years or decades

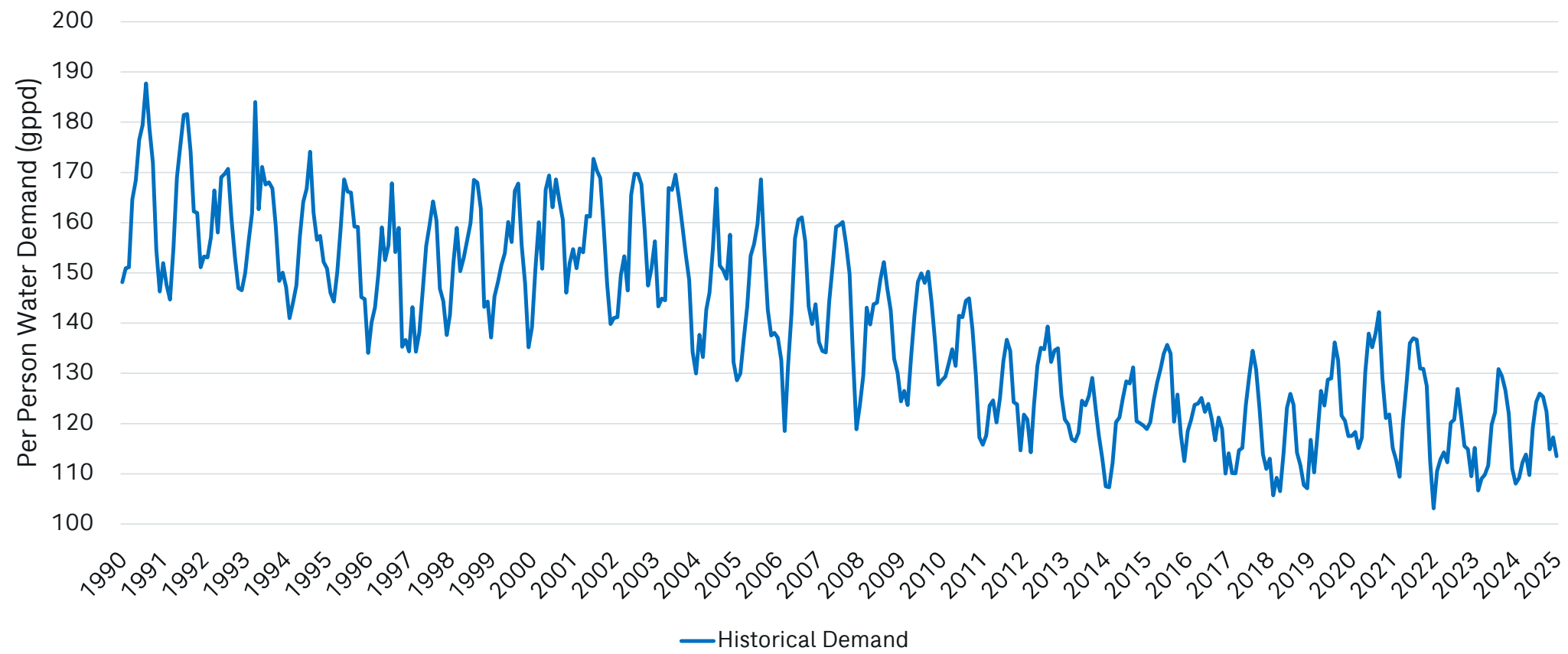




# HISTORICAL WATER DEMAND (MGD) AND O'AHU POPULATION



# HISTORICAL PER PERSON WATER DEMAND



# EXAMPLES OF DEMAND DRIVERS



Drought



Price of Water



Income



Conservation



Plumbing Efficiency



Tourism



**Which of the following would you expect to **INCREASE** water demand the most?**



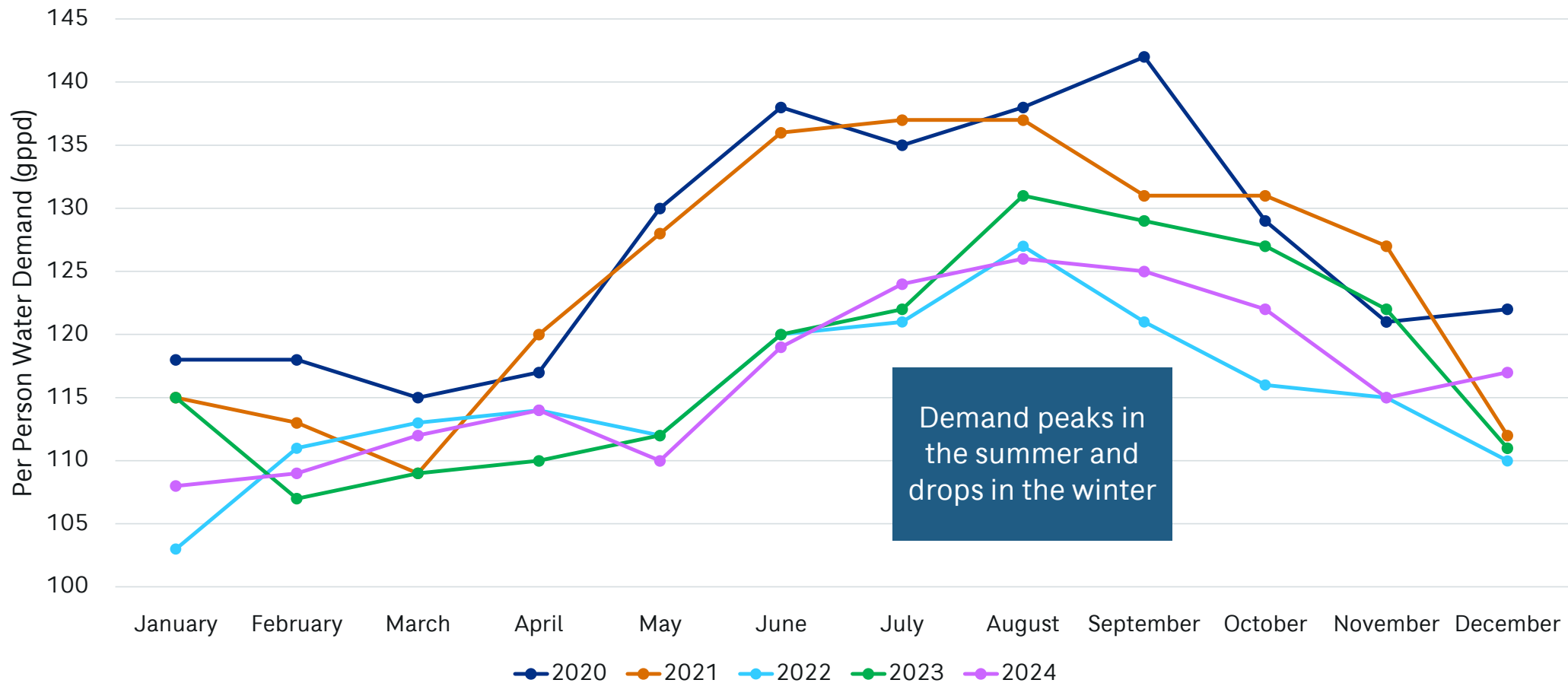


**What things INCREASE your household water use?**

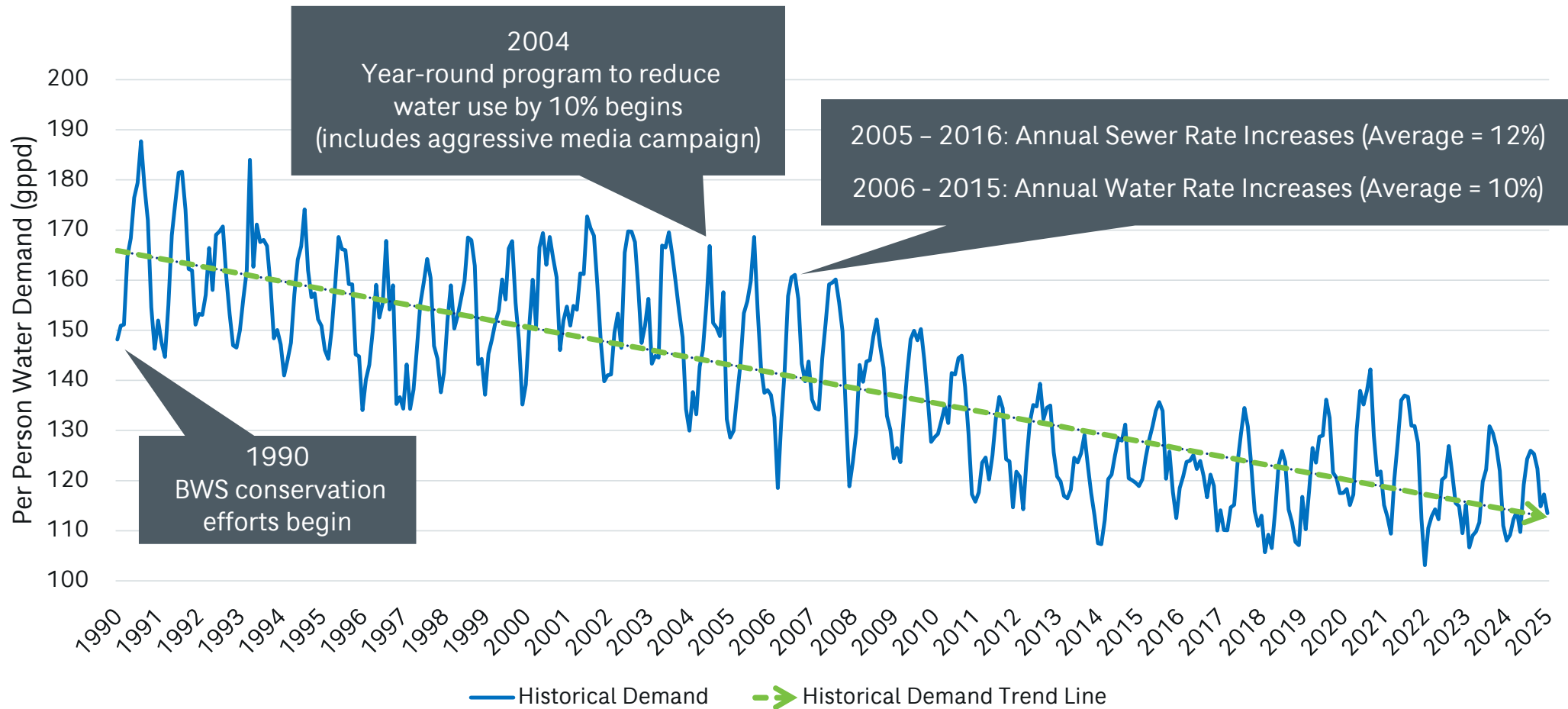


**What things DECREASE your household water use?**

# HISTORICAL PER PERSON WATER DEMAND – SEASONAL TRENDS (2020 – 2024)



# HISTORICAL PER PERSON WATER DEMAND - LONG-TERM TRENDS





## KEY QUESTIONS

- How do we better understand how demand has changed over time?
- How do we understand the drivers for all of this variability?
- How can we estimate future demands, especially as the climate changes?
- How does this inform future policies and planning?





# DEMAND MODEL – METHODOLOGY



# DEMAND PROJECTIONS METHODOLOGY

- Econometric Demand Model
  - Statistical analysis that looks at how economics AND weather impact demand
  - *Recognizes that:*
    - *Water demand is based on combination of variables*
    - *Water demand is not random and not set in stone*
- Examine combination of variables to find which one best "fits" historical demands
  - Determine how much each variable affects demand



# OVERVIEW OF ECONOMETRIC DEMAND PROJECTION PROCESS





## VARIABLES EXPLORED IN MODEL

- Max monthly temperature
- Number of days hotter than 90 degrees
- Monthly precipitation
- Previous month's precipitation
- Max consecutive days in month with zero precipitation
- Visitor arrivals
- Unemployment rate
- Economic recession indicator (unemployment  $> \sim 6\%$ )
- Per capita income
- Price of water/13,000 gal
- BWS conservation
- Plumbing efficiency
- Non-revenue water



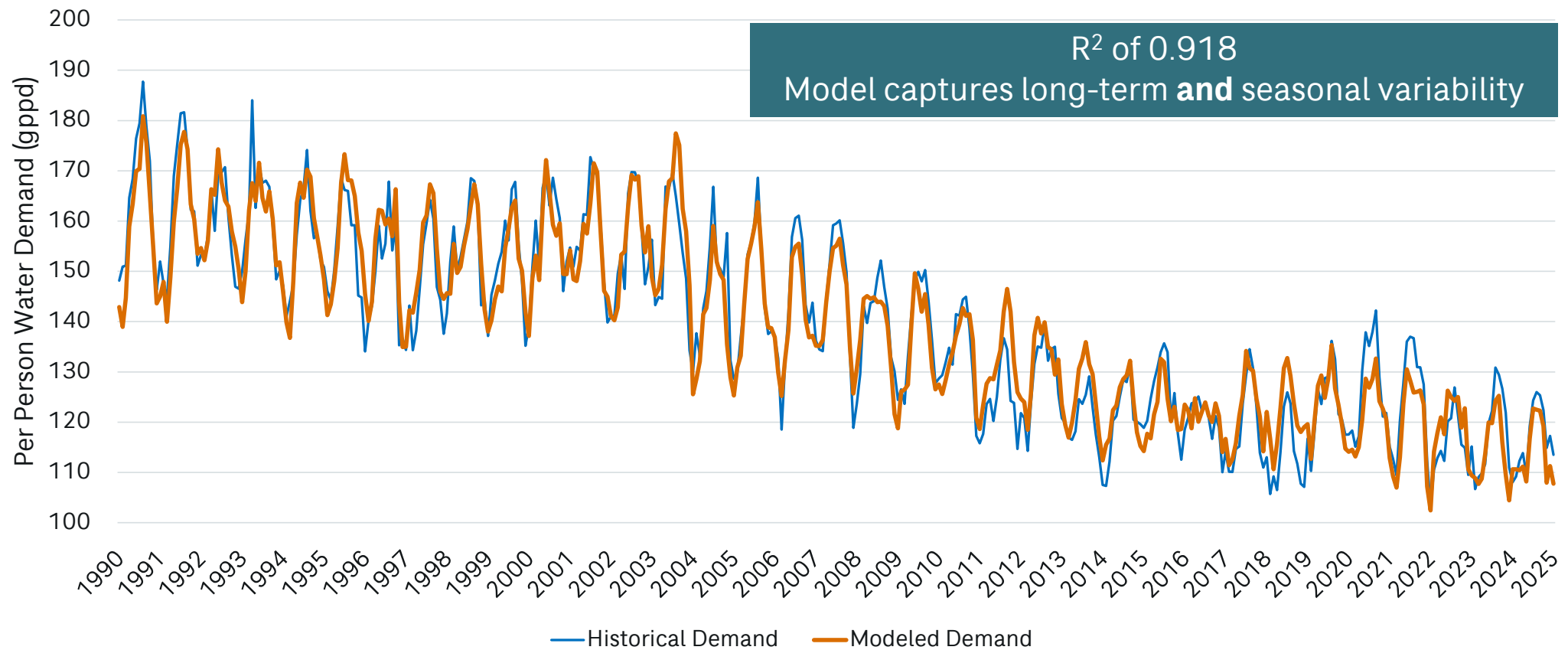
Most impactful variables in **blue**

## VARIABLES EXPLORED IN MODEL

- **Max monthly temperature**
- Number of days hotter than 90 degrees
- **Monthly precipitation**
- **Previous month's precipitation**
- Max consecutive days in month with zero precipitation
- Visitor arrivals
- Unemployment rate
- Economic recession indicator (unemployment  $> \sim 6\%$ )
- **Per capita income**
- **Price of water/13,000 gal**
- **BWS conservation**
- **Plumbing efficiency**
- Non-revenue water



# WATER DEMAND MODEL



## HOW MUCH DOES EACH VARIABLE MATTER?

| Variable                                 | Coefficient |
|--|-------------|
| Monthly Average Daily Max Temperature    | 1.09        |
| Total Monthly Precipitation              | -0.02       |
| Previous Month's Total Precipitation     | -0.01       |
| Per Capita Income                        | 0.17        |
| Increased BWS Active Conservation Binary | -0.10       |
| Average Price of Water (per 13 kgal)     | -0.29       |
| Plumbing Efficiency Index                | -0.39       |

- The coefficient tells us how much water demand would change if a variable was increased by 1%



# HOW MUCH DOES EACH VARIABLE MATTER?

| Variable                                 | Coefficient |
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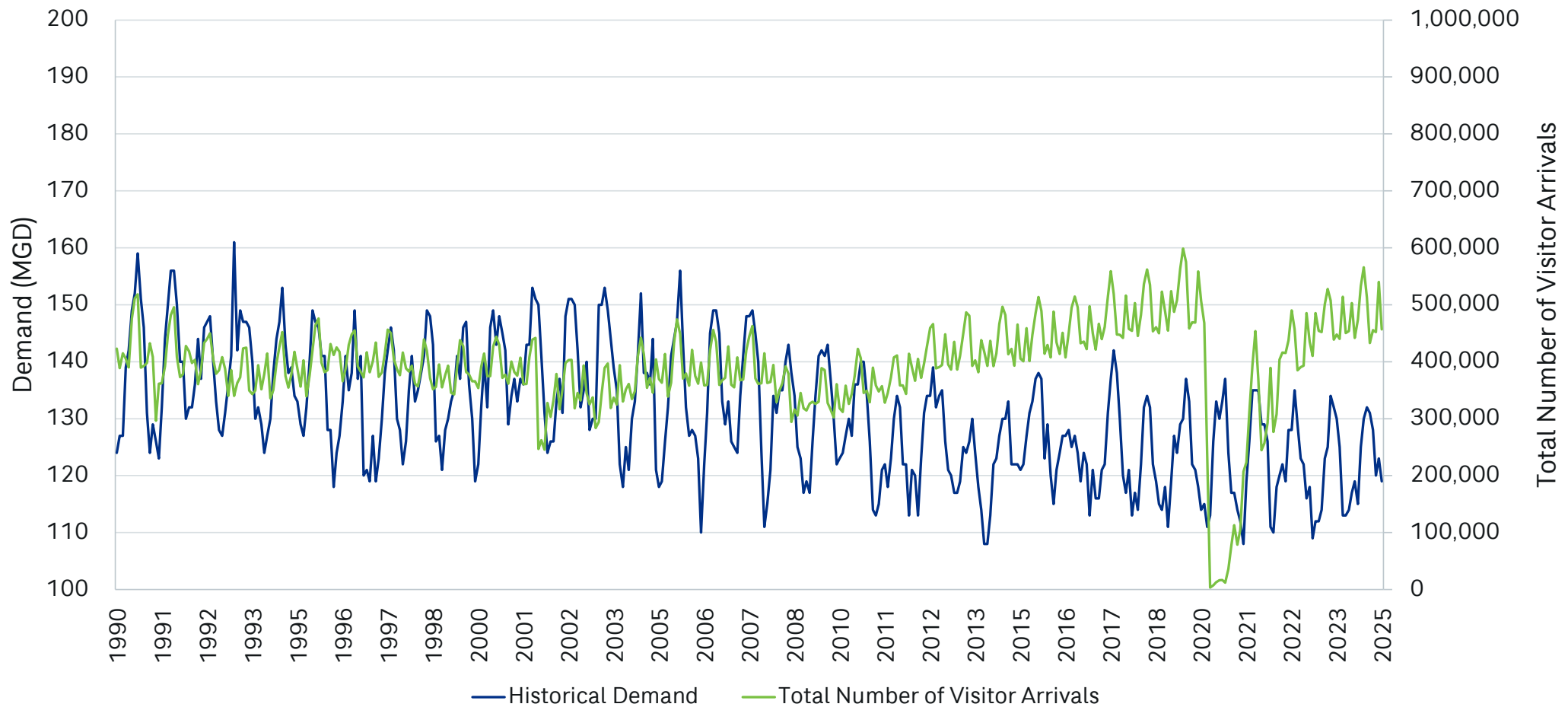
- The coefficient tells us how much water demand would change if a variable was increased by 1%
- Examples:
  - When the monthly average daily **max temperature** increases by 1%, the demand **increases** by 1.09%

## HOW MUCH DOES EACH VARIABLE MATTER?

| Variable                                 | Coefficient |
|--|-------------|
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- The coefficient tells us how much water demand would change if a variable was increased by 1%
- Examples:
  - When the monthly average daily **max temperature** increases by 1%, the demand **increases** by 1.09%
  - When the **average price of water** increases by 1%, the demand **decreases** by 0.29%

# DO VISITOR ARRIVALS IMPACT WATER DEMAND?





## NEXT STEPS





# FUTURE PROJECTIONS





# ACCEPT MEETING NOTES FROM MEETING 54

David Ebersold  
Facilitator

July 17, 2025  
[www.boardofwatersupply.com](http://www.boardofwatersupply.com)

# UPCOMING STAKEHOLDER ADVISORY GROUP MEETINGS

- REVISED DATE: Thursday, October 23, 2025







# Mahalo!

Providing safe, dependable, and affordable  
drinking water, now and into the future.